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### To: All Members of the Planning, Transport and Environment Policy Development and Scrutiny Panel

Councillor Marie Longstaff Councillor Caroline Roberts Councillor Malcolm Hanney Councillor Geoff Ward Councillor Neil Butters Councillor David Martin Councillor Douglas Nicol

Cabinet Member for Homes & Planning: Councillor Tim Ball Cabinet Member for Transport: Councillor Roger Symonds Cabinet Member for Neighbourhoods: Councillor David Dixon

Chief Executive and other appropriate officers Press and Public

Dear Member

## Planning, Transport and Environment Policy Development and Scrutiny Panel: Tuesday, 17th January, 2012

You are invited to attend a meeting of the **Planning**, **Transport and Environment Policy Development and Scrutiny Panel**, to be held on **Tuesday**, **17th January**, **2012** at **2.00 pm** in the **Council Chamber** - **Guildhall**, **Bath**.

The agenda is set out overleaf.

Yours sincerely

Mark Durnford for Chief Executive

If you need to access this agenda or any of the supporting reports in an alternative accessible format please contact Democratic Services or the relevant report author whose details are listed at the end of each report.

This Agenda and all accompanying reports are printed on recycled paper

### NOTES:

- 1. Inspection of Papers: Any person wishing to inspect minutes, reports, or a list of the background papers relating to any item on this Agenda should contact Mark Durnford who is available by telephoning Bath 01225 394458 or by calling at The Guildhall, Bath (during normal office hours).
- 2. Public Speaking at Meetings: The Council has a scheme to encourage the public to make their views known at meetings. They may make a statement relevant to what the meeting has power to do. They may also present a petition or a deputation on behalf of a group. Advance notice is required not less than two full working days before the meeting (this means that for meetings held on Wednesdays notice must be received in Democratic Services by 4.30pm the previous Friday)

The public may also ask a question to which a written answer will be given. Questions must be submitted in writing to Democratic Services at least two full working days in advance of the meeting (this means that for meetings held on Wednesdays, notice must be received in Democratic Services by 4.30pm the previous Friday). If an answer cannot be prepared in time for the meeting it will be sent out within five days afterwards. Further details of the scheme can be obtained by contacting Mark Durnford as above.

3. Details of Decisions taken at this meeting can be found in the minutes which will be published as soon as possible after the meeting, and also circulated with the agenda for the next meeting. In the meantime details can be obtained by contacting Mark Durnford as above.

Appendices to reports are available for inspection as follows:-

**Public Access points** - Riverside - Keynsham, Guildhall - Bath, Hollies - Midsomer Norton, and Bath Central, Keynsham and Midsomer Norton public libraries.

**For Councillors and Officers** papers may be inspected via Political Group Research Assistants and Group Rooms/Members' Rooms.

- 4. Attendance Register: Members should sign the Register which will be circulated at the meeting.
- 5. THE APPENDED SUPPORTING DOCUMENTS ARE IDENTIFIED BY AGENDA ITEM NUMBER.

### 6. Emergency Evacuation Procedure

When the continuous alarm sounds, you must evacuate the building by one of the designated exits and proceed to the named assembly point. The designated exits are sign-posted.

Arrangements are in place for the safe evacuation of disabled people.

### Planning, Transport and Environment Policy Development and Scrutiny Panel - Tuesday, 17th January, 2012

### at 2.00 pm in the Council Chamber - Guildhall, Bath

### AGENDA

- 1. WELCOME AND INTRODUCTIONS
- 2. EMERGENCY EVACUATION PROCEDURE

The Chair will draw attention to the emergency evacuation procedure as set out under Note 6.

- 3. APOLOGIES FOR ABSENCE AND SUBSTITUTIONS
- 4. DECLARATIONS OF INTEREST UNDER THE LOCAL GOVERNMENT ACT 1972

Members who have an interest to declare are asked to:

- a) State the Item Number in which they have the interest
- b) The nature of the interest
- c) Whether the interest is personal, or personal and prejudicial

Any Member who is unsure about the above should seek advice from the Monitoring Officer prior to the meeting in order to expedite matters at the meeting itself.

- 5. TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIRMAN
- 6. ITEMS FROM THE PUBLIC OR COUNCILLORS TO RECEIVE DEPUTATIONS, STATEMENTS, PETITIONS OR QUESTIONS RELATING TO THE BUSINESS OF THIS MEETING

At the time of publication no notifications had been received.

7. MINUTES: TUESDAY 8TH NOVEMBER 2011 & TUESDAY 6TH DECEMBER 2011 (Pages 5 - 22)

#### CABINET MEMBER UPDATE 8.

This item gives the Panel an opportunity to ask questions to the Cabinet Members and for them to update the Panel on any current issues.

#### 9. ENVIRONMENTAL SERVICES - SERVICE ACTION PLAN (Pages 23 - 70)

Equality Impact Assessments for Financial Plans are available on Council's website on the following link http://www.bathnes.gov.uk/communityandliving/equality/Pages/FinancialPlans.aspx.

### 10. PLANNING AND TRANSPORT DEVELOPMENT - SERVICE ACTION PLAN (Pages 71 - 116)

Equality Impact Assessments for Financial Plans are available on Council's website on the following link

http://www.bathnes.gov.uk/communityandliving/equality/Pages/FinancialPlans.aspx.

#### INTRODUCING 20MPH SPEED LIMITS (Pages 117 - 120) 11.

The Council has allocated £500k to implement 20mph speed limits in Bath and North East Somerset over the next 3 years. The purpose of this report is to consult panel members on the criteria used to implement 20mph speed limits within the district based on national guidance and case studies.

#### 12. CLIMATE CHANGE STRATEGY

The Panel will receive a verbal update on this item from the Corporate Sustainability Manager.

13. PANEL WORKPLAN (Pages 121 - 128)

This report presents the latest workplan for the Panel (Appendix 1).

The Committee Administrator for this meeting is Mark Durnford who can be contacted on 01225 394458.

### BATH AND NORTH EAST SOMERSET COUNCIL

## PLANNING, TRANSPORT AND ENVIRONMENT POLICY DEVELOPMENT AND SCRUTINY PANEL

Tuesday, 8th November, 2011

**Present:-**CouncillorsMarie Longstaff (Chair), Caroline Roberts (Vice-Chair), Malcolm Hanney, Geoff Ward, Neil Butters, David Martin and Douglas Nicol

**Also in attendance:**David Trigwell (Divisional Director for Planning and Transport), Adrian Clarke (Transportation Planning Manager) and Peter Dawson (Group Manager, Planning Policy & Transport)

Cabinet Member for Homes & Planning: Councillor Tim Ball Cabinet Member for Transport: Councillor Roger Symonds

### 29 WELCOME AND INTRODUCTIONS

The Chairman welcomed everyone to the meeting.

### 30 EMERGENCY EVACUATION PROCEDURE

The Chairman drew attention to the emergency evacuation procedure.

### 31 APOLOGIES FOR ABSENCE AND SUBSTITUTIONS

There were none.

### 32 DECLARATIONS OF INTEREST UNDER THE LOCAL GOVERNMENT ACT 1972

There were none.

### **33 TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIRMAN**

There was none.

### 34 ITEMS FROM THE PUBLIC OR COUNCILLORS - TO RECEIVE DEPUTATIONS, STATEMENTS, PETITIONS OR QUESTIONS RELATING TO THE BUSINESS OF THIS MEETING

There were none.

### 35 MINUTES - 13TH SEPTEMBER 2011

The Panel confirmed the minutes of the previous meeting as a true record and they were duly signed by the Chairman.

### 36 CABINET MEMBER UPDATE

Councillor Tim Ball, Cabinet Member for Homes and Planning was present and said that he was willing to answer questions from the Panel. Councillor Roger Symonds, Cabinet Member for Transport was also present and had provided the Panel with a brief report on some of his recent actions.

Councillor Neil Butters asked for clarification on the consultation of Parish Councils in the build up to the Core Strategy debate at Full Council on September 15<sup>th</sup> 2011. He asked that it be noted that the summary report considering the potential contingency locations presented at the meeting contained a number of inaccuracies and omissions, which may have given an unbalanced impression of the Officers' recommendations. He asked the Cabinet Member to set out the sequence of events relating to Parish Council consultation.

Councillor Malcolm Hanney asked that any response from the Cabinet Member be sent to all Councillors.

Councillor Tim Ball replied that he was happy to do this.

### 37 COMMUNITY INFRASTRUCTURE LEVY UPDATE

The Divisional Director for Planning & Transport introduced this item to the Panel. He informed them that a consultant had now been procured and that a developer workshop had been held. He added that the previously stated milestones remained in place.

February 2012 – Draft Charging Schedule to Full Council March / April 2012 – Consultation to take place on the Draft Charging Schedule March 2013 – Report to the Planning Inspector September 2013 – Implementation

### 38 GYPSIES, TRAVELLERS AND TRAVELLING SHOWPEOPLE SITE ALLOCATIONS DEVELOPMENT PLAN DOCUMENT (DPD): ISSUES AND OPTIONS CONSULTATION PAPER AND 'CALL FOR SITES'

The Divisional Director for Planning & Transport introduced this item to the Panel.

Councillor Geoff Ward asked what were the Council's legal requirements with regard to accommodating the travelling community.

The Divisional Director for Planning & Transport replied that the Council has responsibilities under both housing and equalities legislation towards Gypsies & Travellers.

Councillor Geoff Ward commented that he believed the Council had legal requirement to identify sites but were under no obligation to provide them.

The Divisional Director for Planning & Transport replied that he believed that to be true and added that the private sector could be asked to play a part in the process.

Councillor Caroline Roberts commented that she was glad to see that the issue had finally been raised to this current level of discussion. She also asked if the sites were likely to be inside or outside of the Green Belt.

The Divisional Director for Planning & Transport replied that sites within the Green Belt would be considered, but that sites outside of it would have priority.

Councillor Caroline Roberts commented that she was pleased to see that the travelling community will be consulted as part of this process and hoped that a positive relationship could be established. She asked if the Council was looking at the work of any other Local Authorities with regard to this subject area.

The Divisional Director for Planning & Transport acknowledged that B&NES had been slow in bringing these proposals forward and that other LAs such as South Gloucestershire were currently ahead of us in the process, but added that each Local Authority must bring their own sites forward.

Councillor Malcolm Hanney asked that the legal context of site provision be made clear during the consultation process and spoke of the need for Parish Councils to be advised at the earliest possible opportunity.

The Divisional Director for Planning & Transport replied that the site requirements are now included within the Core Strategy and agreed that Parishes should be addressed at the earliest appropriate opportunity.

Councillor Douglas Nicol asked if the term 'Yard' was supposed to be used in the context of people or equipment.

The Divisional Director for Planning & Transport replied that the term was used for a site occupied by Travelling Showpeople and that Gypsies and Travellers used the term pitch for a small site or accommodation with land that can accommodate trailers.

Councillor David Martin asked for clarity on the difference between a pitch and a site.

The Divisional Director for Planning & Transport referred him to the Glossary of Terms within the report.

Councillor David Martin asked would there be a need to review the provision in 2016 if the adoption of the process had only concluded in December 2013.

The Divisional Director for Planning & Transport replied that an early review would be necessary to assess if the correct level of provision was in place.

The Chairman asked for clarification as to whether the Council was legally required to provide sites and if the general size of a pitch could be included in the glossary of terms.

The Divisional Director for Planning & Transport replied that he would seek advice on the Council's legal requirement and said that the size of a pitch could be included in the glossary of terms.

Councillor Geoff Ward commented that he believed there were currently six illegal sites with a total of 56 trailers on those sites.

The Divisional Director for Planning & Transport replied that unauthorised sites would be collated as part of this process.

Councillor Geoff Ward asked what was the basis of the Council reaching its decision of needing 42 pitches.

The Divisional Director for Planning & Transport replied that the site requirement was established through a rigorous study prepared for the West of England which analysed population trends and movements. The Divisional Director advised that this study is publically available.

The Chairman summarised the points the Panel wished to be highlighted to the Cabinet. She asked for the pitch size to be included in the consultation process, the Council's legal requirement to be formally set out and for the Parishes to be consulted at the earliest opportunity.

Councillor Geoff Ward asked if the consultation period could be extended to the end of January as many members of the public may not notice it over the Christmas period.

The Divisional Director for Planning & Transport replied that he would look into that possibility, but stressed his wish to get things moving as soon as possible

The Panel **RESOLVED** to ask the Cabinet to consider the concerns they have identified.

i) Can a visualisation of average pitch size be included in the consultation process?

ii) Is it possible for the consultation to clarify the Council's legal requirement to identify / provide sites?

iii) They ask that the Parishes be consulted at the earliest opportunity.

The Panel also notes that the Draft Consultation Document is scheduled for public consultation over an extended period of 8 weeks to run from late November and requested that consideration is given to extending the consultation.

### 39 LOCAL SUSTAINABLE TRANSPORT FUND

The Group Manager for Planning Policy & Transport and the Transportation Planning Manager gave a presentation to the Panel regarding this item. A full copy of the presentation can be found on the Panel's Minute Book, a summary is set out below.

### What is the Local Sustainable Transport Fund?

- Announced January 2011
- To build strong local economies and address the urgent challenges of climate change
- £560m over four years to 14/15 £350m revenue & £210m capital
- Aims to fund lots of Local Authorities and fund projects that work

### Themes & Projects

Low Carbon Commuting

- Area Travel Plans
- Business Travel
- Key Commuter Routes

Active & Sustainable Communities

- Vibrant Streets
- Rural Hubs & Links
- Key Centres

Transitions to Low Carbon Lifestyles

- Moving to Secondary School
- Preparing for Adulthood
- University
- New Developments

Key Component

- Focused on distinct elements within Key Commuter Routes project
- Delivered largely in 2011/12 12/13
- £5m funding approved £750,000 for B&NES

Major Bid

- Department for Transport (DfT) has shortlisted the West of England to submit a major bid
- Another £25m for the West of England ~ £3.5m for B&NES

The Transportation Planning Manager then led the Panel through some more detailed slides relating to the three themes.

### Low Carbon Commuting

- 89% of West of England residents also work in the area.
- It is an opportunity to embed sustainable travel as a way of life.
- Investment has already been made in projects such as the Greater Bristol Bus Network (GBBN)

• The West of England Sustainable Transport (WEST) project will allow us to 'lock in' the benefits through stepping up the extent and pace of change towards sustainable travel.

### Active & Sustainable Communities

- Rebalancing communities so they are healthier with stronger local economies
- Removing both physical and psychological barriers to movement.
- Increasing the sense of place, stimulate confidence in moving safely around local areas by sustainable means.

### Transitions to Low Carbon Lifestyles

- When people have to consciously consider their travel options they are more amenable to change than when habit is entrenched.
- A focus on these transition events is consistent throughout WEST but additionally we have identified four 'life points' that we believe each merit a specific project of their own.

The Chairman asked if there was a timeline for the Major Bid.

The Group Manager for Planning Policy & Transport replied that the bid was due to be delivered in mid-December and that a decision was expected from the DfT in June 2012.

The Chairman asked if the Council had contacted any local employers in relation to 'Low Carbon Lifestyles'.

The Group Manager for Planning Policy & Transport replied that it had been proactive in the recent work of the Royal United Hospital and was in current discussions with Rotork to help them find some solutions.

Councillor Geoff Ward commented that he felt that some of the current highway restrictions in place meant that traffic was simply queueing to get in and out of the City. He also asked if any study had been carried out to assess if the restrictions were good for businesses.

The Transportation Planning Manager replied that he was not aware of any such study.

Councillor Douglas Nicol commented that he felt education was the key to any future successes. He asked if any consideration had been given to the night-time economy, i.e. late night buses.

The Transportation Planning Manager replied that they had not particularly considered that aspect yet.

Councillor Neil Butters asked if they had considered any rail based initiatives.

The Group Manager for Planning Policy & Transport replied that the Fund could not be used for rail initiatives, but could be used to enhance links to railway stations and aid accessibility.

Councillor Caroline Roberts asked if the Council still had a Business Travel / Public Transport Group that met.

The Transportation Planning Manager replied that yes the group meets quarterly.

Councillor Caroline Roberts asked for a little further information on the planned bus route improvements.

The Transportation Planning Manager replied that a real time information system was to be installed alongside extra shelters. He added that crossing facilities near to bus stops were to be introduced and there were to be further supported services to Peasedown St John.

Councillor David Martin asked what the current status of the Civitas programme was.

The Group Manager for Planning Policy & Transport replied that the programme was winding down and is due to be completed by September 2012. He added that he hoped to build on the success of the current programme and that an evaluation of it would commence in the very near future.

Councillor David Martin commented that the Council faces some very challenging CO2 figures in the future and welcomed any initiatives that would help in that respect.

Councillor Douglas Nicol asked if the Fund could be used to enhance the frequency and reduce the cost of bus travel between Bath and Midsomer Norton / Radstock.

The Group Manager for Planning Policy & Transport replied that officers could have a look at that proposal.

The Chairman thanked the officers for their presentation on behalf of the Panel.

### 40 PANEL WORKPLAN

The Chairman introduced this item to the Panel. She thanked them all for agreeing to attend the extra meeting in December to discuss the Medium Term Service and Resource Plan.

Councillor David Martin asked if the Panel should consider the issue of fracking at one of its future meetings.

The Chairman replied that she would raise the issue at her next agenda planning meeting with the Strategic Director.

Councillor Malcolm Hanney suggested the Panel should hold a Single Day Inquiry and proposed that the Chairman and Vice-Chair meet with Cabinet Member(s) to see if an appropriate subject can be brought forward.

The Chairman replied that she would be happy to carry out this proposal.

The meeting ended at 4.00 pm

Chair(person)

Date Confirmed and Signed

Prepared by Democratic Services

### BATH AND NORTH EAST SOMERSET COUNCIL

# PLANNING, TRANSPORT AND ENVIRONMENT POLICY DEVELOPMENT AND SCRUTINY PANEL

Tuesday, 6th December, 2011

**Present:-**CouncillorsMarie Longstaff (Chair), Caroline Roberts (Vice-Chair), Malcolm Hanney, Geoff Ward, Neil Butters, David Martin and Douglas Nicol

**Also in attendance:**Glen Chipp (Strategic Director for Service Delivery), Matthew Smith (Divisional Director for Environmental Services), David Trigwell (Divisional Director for Planning and Transport) and June Brassington (Library Operations Manager)

### 41 WELCOME AND INTRODUCTIONS

The Chairman welcomed everyone to the meeting.

### 42 EMERGENCY EVACUATION PROCEDURE

The Chairman drew attention to the emergency evacuation procedure.

### 43 APOLOGIES FOR ABSENCE AND SUBSTITUTIONS

Councillor June Player had intended to speak at the meeting on Agenda Item 7 (Article 4 Direction) but was unwell so had sent her apologies to the Panel.

### 44 DECLARATIONS OF INTEREST UNDER THE LOCAL GOVERNMENT ACT 1972

There were none.

### 45 TO ANNOUNCE ANY URGENT BUSINESS AGREED BY THE CHAIRMAN

There was none.

### 46 ITEMS FROM THE PUBLIC OR COUNCILLORS - TO RECEIVE DEPUTATIONS, STATEMENTS, PETITIONS OR QUESTIONS RELATING TO THE BUSINESS OF THIS MEETING

David Redgewell made a statement to the Panel on a variety of transport matters.

He called upon the Council to protect the budget associated with the Supported Bus Services as he had heard that Somerset County Council had planned a reduction in its budget of £1.4m.

He wished to make them aware that three months of intensive work lay ahead of the West of England with regard to agreeing a new rail franchise. He suggested that a specialist officer should be put in place to oversee this work on behalf of the four unitary authorities. He also called for there to be no loss of carriages across the network.

He stated that he hoped that Equality Impact Assessments (EIAs) would take place prior to any new bus tendering and asked that low floor vehicles remain a priority.

Finally, he spoke of the need for the integration of the train and bus station to be honoured by the developer.

The Strategic Director for Service Delivery replied that there were no plans to cut the revenue of Supported Bus Services, but said that some routes may need to be assessed.

On the matter of the rail franchise he said that he would be in discussions with other West of England colleagues.

He assured Mr Redgewell that EIA's would take place prior to any new bus tendering and added that a high proportion of the current vehicles do have low floors.

The Chairman thanked him for his statement on behalf of the Panel.

### 47 PLANNING CONTROL (ARTICLE 4 DIRECTION) FOR HOUSES IN MULTIPLE OCCUPATION (HMOS) IN BATH

The Divisional Director for Planning & Transport Services introduced this item to the Panel. He explained that in June 2011 the Cabinet requested that an Article 4 Direction be implemented in order to exert greater planning controls over the spread and increase in Houses in Multiple Occupation (HMOs) in Bath. He added that Arup were appointed to support the Planning Service in gathering the evidence and formulating the options for action.

He stated that it is the officer's recommendation that option 3 of the Consultant's report should be pursued (subject to greater clarity on cost implications) and that the implementation of an Article 4 Direction should be preceded by a 12 month notice period to avoid third party compensation claims.

Councillor Geoff Ward commented that he had met with Councillor June Player and saw the problems she faces within her ward. He asked how long the option of introducing an Article 4 Direction had been available.

The Divisional Director for Planning & Transport Services replied that it had been available for as long as permitted development rights had existed. He added that the current Government had actively reminded Councils of the option.

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Councillor Geoff Ward asked if any other Council had implemented one.

The Divisional Director for Planning & Transport Services replied that most who were considering it were in the early stages and some were in the process of consultation.

Councillor Geoff Ward asked if there would be any cost implications if an Article 4 Direction were to be implemented.

The Divisional Director for Planning & Transport Services replied that no charge could be levied against a planning application where it has had its permitted development rights removed. He added what work was on-going to establish the potential loss of income. He felt that this would likely lead to an increase in enforcement activity.

Councillor Malcolm Hanney also wished to thank Councillor June Player for showing him the problems that exist within her ward. He stated that he felt a balance of communities was required and anticipated that many recent house purchases in areas with an already high HMO figure would have been bought for that purpose.

He urged officers to act with caution on any enforcement activity.

The Divisional Director for Planning & Transport Services replied that the quality of some properties had concerned us for a while and that additional licensing would give a measure of control on properties.

Councillor David Martin asked if the Article 4 Direction can be applied retrospectively.

The Divisional Director for Planning & Transport Services replied that it could not.

Councillor David Martin asked what the officers perceived as the main problems associated with HMOs.

The Divisional Director for Planning & Transport Services replied there were significant issues over parking, the impact that they have on neighbourhood amenities and property value. He added that following a recent workshop it had been identified that concern exists within the community over the summer period when the majority of HMOs are empty.

Councillor Ben Stevens addressed the Panel. He stated he was here both in his capacity as a ward councillor and as member champion for graduate retention small business and entrepreneurship. He added that he currently lived in an HMO.

He spoke of how the Article 4 directive is a highly emotive issue and that the problems with a high level of transient population were well stated in the consultation paper. He said that one of his primary concerns as a ward councillor for a highly affected area, was the lack of community cohesion felt by residents on any particular street.

He said that he had a number of massive reservations about the approach stated in Option 3 and would be keen to see those concerns addressed in whatever planning policy comes forward. He called for a decision to not be made until that planning policy is finalised.

He called for the Council to be careful to make sure the directive does what it's designed to do. He stressed the need to recognise that nothing can achieve what residents want. Nothing is going to reduce the numbers of HMOs that exist and so we need to make sure that roads can "opt out" if they want to leave a heavily studented area.

He informed the Panel that in his ward a landlord was converting unattached garages into en-suite bedrooms with a kitchenette and that this action is not covered by planning, licensing or anything else. Consequently no consultation with residents is required and he is able to run roughshod over the legitimate concerns of local people. If we are not clear about this legislation then "enterprising" landlords will find ways to circumvent the system making this whole process irrelevant.

Secondly: the biggest problem we have in Bath is arguably traffic. At present the one good thing about the HMOs is they are settled along bus service routes. If we force them to spread out, I believe we also force them into their cars, putting further pressure on the roads and parking.

He stated that most importantly he was not very impressed with what he considered a heavy-handed approach as it seems very open to the law of unintended consequences. He spoke of how he had spent last weekend chatting to young councillors from across the UK including York where they are in the process of bringing an Article 4 in. They have already seen a jump in rental prices, and are having to consider draconian measures like rent capping. In Bath, any rise in price will simply make the city unaffordable to young professionals wanting to settle here.

The B&NES economic strategy emphasises the need to encourage well paid, graduate level employment to settle in Bath. This will not happen if people cannot afford to live here. On the panel I'm a vice-chair of, we are presented with the grand vision for economic development- the city of ideas. If we keep driving those young sparky people to Bristol, our Enterprise Area at Bath Western Riverside will simply atrophy. I've spoken to several officers in the economic development team who are incredibly concerned that this article 4 directive will disadvantage us compared to the rest of the West of England LEP.

I completely understand the reason for the 12 month consultation and agree it is vital, however in discussions with councillors where this has been brought in, during the 12 month period there is a big jump in people turning houses into HMOs.

I understand the problems with high levels of rented accommodation. I live on a road that is 80% HMOs and most of my casework is made up of the problems that causes. But I cannot accept that Option 3 is the best option in its current state, and this is a very expensive option to get wrong. I would urge the panel to request that cabinet really thinks about how to mitigate the threat this poses to our economic future and comes back to this panel (and possibly my own) with some solid ideas on that planning policy. The planning policy document must be in place before the Council makes a decision. Can our Council really not come up with something more imaginative that better balances our resident's needs and the future of our city?

Councillor Geoff Ward asked if it would be possible to solely bring the additional licensing measures forward.

The Divisional Director for Planning & Transport Services replied that the licensing option could be brought forward by itself and be potentially cost neutral to the Council.

The Chairman on behalf of the Panel stated that at this stage of the process they felt unable to approve the officer recommendations due to concerns over the potential financial pressures on the Council and the impact it may have on current homeowners who may wish to sell their properties.

### 48 MEDIUM TERM SERVICE & RESOURCE PLANNING - 2012/13 -2015/16

Henry Brown, Chairman of the Federation of Bath Residents' Associations (FoBRA) addressed the Panel. He raised a number of points from within the report which are summarised below. A full copy of his submission can be found on the Panel's Minute Book.

Pages 1 & 35 - Will the Council be consulting with residents on its new Corporate Plan in 2012?

Page 3 - Consultations with the public to be proportionate – does this mean less consultation?

Page 3 - Partnership working / encouragement of volunteers - Please involve us. In particular, residents ready to act as eyes & ears on enforcement.

Page 11 - Community management of assets – please discuss with FoBRA.

Page 12 - Why can't Public Protection look for new charging opportunities, eg in the licensing regime, for tables & chairs on the pavement, and for A-boards?

Page 12 - Park & Ride shortfall. Need to promote a culture of using P&R. Three changes would encourage usage:

- Higher charges for parking in Bath city centre.
- Operate P&R on Sunday and evenings.
- Create Eastern P&R.

Page 19 - Redesigned residents parking - Could zones be simplified and rationalised (eg residents-only bays in central area)? Please consult residents.

Page 20 - Reduced footway maintenance - Broken pavements already hazardous in Bath. FoBRA totally opposed to any cut.

Page 22 - Why cut back maintenance in Heritage Services as they are one of Council's top earners? Income from Heritage Services should be ploughed back into

the World Heritage Site. Does the Council have any principles to govern the use of this income?

Page 34 – Under the Localism Bill, we hope the Council is making provision to support Neighbourhood Forums and Neighbourhood Planning. Essential that implementation is not left to the whim of property developers.

The Strategic Director for Service Delivery responded to the points raised as follows.

He felt sure a consultation on the Corporate Plan would take place.

He replied that proportionate consultation would simply mean consulting with the right people at the right time.

On the issue of partnership working he said it was the intention to build a community capacity and that talks will take place with partners and similar organisations.

As part of the Localism Bill there will be legislation referred to as 'Community right to buy' and this may lead to public management of some of our assets.

He stated that he felt the Licensing Dept were doing as much they possibly could over the management of tables & chairs on the pavement, and A-boards.

He replied on the issue of Park & Ride by saying that the patronage patterns had changed and that usage had risen slightly. He added that further capacity was required, but any thoughts on an increase to parking charges should be treated with caution. Use of the service is always under review and a real demand would need to be shown for it to be opened on a Sunday. Alternative sites arecurrently being considered for the East of Bath Park & Ride.

He stated that a review of Residents Parking had been carried and that the findings of that would be released early next year.

On the matter of Heritage Services he responded by saying that it was a very professionally run area of the Council which had a strong re-investment policy. He wished to add that the service had recently recorded a record number of visitors.

Peter Duppa-Miller made an ad-hoc statement to the Panel. He wished to address them as the Clerk to Combe Hay Parish Council, Secretary of B&NES Local Councils Group and Vice Chair, B&NES Local Strategic Partnership.

On the issue of mobile libraries he stated that 32 of the 51 parishes were visited by the service for around 20 minutes every two weeks. He recalled that around three years some discussions took place as to whether a book cupboard could be managed by volunteers at a local venue and proposed this idea as a way forward for the future.

The Strategic Director for Service Delivery replied that the current proposal was made due to the fact that one of the vehicles is coming to the end of its natural life. He wished to add that within the Plan the library service as a whole would receive an increase in budget. He said that an investigation would take place to identify what type of service will serve the community the best. The Libraries Operations Manager added that this was an opportunity to deliver the service in a better way. The eight static libraries would be open for longer and a consultation on the future of the mobile library service would begin within a couple of months.

The Chairman asked Peter Duppa-Miller if he felt his proposal would work in rural areas.

He replied that he fully believed it would.

The Libraries Operations Manager added that because of resource implications they were hoping to extend the home library service through the help of volunteers. She stated she was keen to try the Combe Hay proposal and that if it was to go ahead other activities would be encouraged to take place at the site such as reading groups for children and writing classes.

The Strategic Director for Service Delivery returned to taking the Panel through the report. He explained that this was the third year in a row that the Council was attempting to maximise efficiencies and that the directorate was attempting to match staff levels to business volume.

Councillor Malcolm Hanney questioned if the reduction in fees to Bath Tourism Plus would have any effect on the Council's involvement in the Business Improvement District (BID) and if the reduction of some areas of the Heritage and Tourism budgets were required.

The Strategic Director for Service Delivery replied that he did not think the reduction would have any impact on the BID as any budget reduction would be proportionate.

Councillor Malcolm Hanney asked if future funding to the Holbourne and Radstock museums could be identified so as to have regard to the total visitor offer available to the area.

The Strategic Director for Service Delivery replied that he would have to respond at a later date on that matter.

Councillor Malcolm Hanney wished to share his concern over the delay with which some Public Rights of Way cases are processed as he was recently made aware of one case that had finally been dealt with after a wait of 13 years.

The Strategic Director for Service Delivery replied that he would investigate why that particular case had taken so long to reach a conclusion.

Councillor Malcolm Hanney asked for options to be explored regarding the mobile library service before any cuts were made.

The Libraries Operations Manager replied that she recognised that some communities will need a different type of service in the future. Councillor Malcolm Hanney asked if the reduction in highway drainage and maintenance would have a greater impact to the Council in later years.

The Strategic Director for Service Delivery replied that a risk based approach would be taken so there should be no long term impact.

Councillor Neil Butters commented that at a recent event he had heard how successful Wiltshire Council had been in keeping their libraries open through the help of volunteers and that the hours of use at static sites had increased. He added that consultation would be key in determining what type of service would be provided in the future.

Councillor Caroline Roberts asked if the Council had considered charging per vehicle for the Park & Ride rather than per person.

The Strategic Director for Service Delivery replied that the tariffs are reviewed regularly and were structured on the basis of frequency of use.

Councillor David Martin asked about the staffing impacts of the proposed plan and asked was it necessary to lose the equivalent of 13.8 FTE.

The Strategic Director for Service Delivery replied that he felt that given the overall budget position this loss of staff was about the right level. He added that last year the directorate had to make significantly more reductions and that it had become smarter about its commissioning of services.

Councillor Douglas Nicol asked for information on the future of Victoria Bridge as he could not see it within the plan.

The Strategic Director for Service Delivery replied that existing capital resources were being used to fund a temporary solution and negotiations were taking place with English Heritage on the future requirements for the bridge.

Councillor Douglas Nicol asked if the Council could approach Crest Nicholson for a further contribution to the Section 106 agreement.

The Strategic Director for Service Delivery replied that this would be very unlikely, but he would discuss it with the Development & Major Projects Director. He added that funding may be available through the National Lottery or other sources.

Councillor Geoff Ward commented that he felt that nothing should be done that would adversely affect the Heritage / Tourism offer of the city and called for more to be done in the Olympic year to attract visitors. He also wished to express his concern over the withdrawal of the mobile library service.

The Strategic Director for Service Delivery replied that one of the vehicles had come to the end of its natural life and so he was investigating how a change in service can be provided.

The Chairman commented that she was concerned about the lack of a Corporate Plan prior to the budget being decided and asked if the reduction to the 'Parks & Green Spaces – Ground Maintenance' budget was necessary.

The Divisional Director for Environmental Services replied that the reduction was simply because the service was not required to be carried out as regularly as it currently is.

In summary the Panel asked for the following comments to be passed to the relevant Cabinet Members.

Mobile Libraries – Whilst establishing during the discussion that the Mobile Library Service in its current form would be discontinued it became apparent that options were being considered as to how to provide a service to rural areas in the future. The Panel felt it would be very worthwhile to express this somehow within the plan.

Highways (Footway Maintenance / Drainage & Gully Cleansing) – The Panel expressed their concern over this proposal as they were worried about the potential impact and cost implications this may have in future years.

Heritage Services / Museums / Tourism – The majority of the Panel felt that these services should have minimal reductions made to their budget as they are at the heart of what brings visitors to the area. Some members also called for more to be done within the Olympic year to attract visitors.

The meeting ended at 5.10 pm

Chair(person)

Date Confirmed and Signed

**Prepared by Democratic Services** 

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Bath & North East Somerset Council					
MEETING:	MEETING: Planning Transport and Environment Policy Development & Scrutiny Panel				
MEETING DATE:	NG 17th January 2012 AGENDA				
TITLE:	Environmental Services – Service Action Plan				
WARD:	ALL				
AN OPEN PUBLIC ITEM					
List of attachments to this report:					
Service Action Plan for Environmental Services					

### 1 THE ISSUE

- 1.1 Service Action Plans to support the Service Delivery Medium Term Service & Resource Plan are presented for consideration by the Panel:
  - to enable issues to be highlighted for consideration by Cabinet in February as part of the annual budget setting process.
  - To enable issues to be referred to the relevant portfolio holder in advance of Cabinet's consideration of the overall budget.
- 1.2 It should be noted that there is a special meeting of the Resources Policy Development & Scrutiny Panel on 6<sup>th</sup> February, at which time it is intended to take an overview of all of the comments that have been submitted by each of the Policy Development & Scrutiny Panels. This will be the final opportunity for the Resources Policy Development & Scrutiny Panel to highlight issues and options for Cabinet.
- 1.3 At all times it is crucial to apply financial rigour to the Service and Resource Planning process. This means that where Panels identify aspirations to increase activity or expenditure they need to be clear about how such a change will be resourced and, in particular, to identify compensating savings or sources of finance.
- 1.4 An issue of increasing profile is that of equality impact assessments. It is essential that equalities issues are properly considered as part of the decision making process and the Panel is encouraged to review this aspect of the proposed budget and service changes.

### 2 **RECOMMENDATION**

The Planning Transport and Environment Policy Development & Scrutiny Panel is recommended to:

- 2.1 Comment on the Service Action Plans, taking into account the matters referred to above.
- 2.2 Identify any issues requiring further consideration at the special meeting of the Resources Policy Development & Scrutiny Panel on 6<sup>th</sup> February and subsequently by Cabinet in February as part of the annual Service Action Planning and Budget process.
- 2.3 Identify any issues arising from the draft Service Action Plans it wishes to refer to the relevant portfolio holder for further consideration in advance of the Cabinet meeting in February.

### **3 FINANCIAL IMPLICATIONS**

- 3.1 The financial context for Service Planning was set out in the Medium Term Plan reports to the November meetings of Policy Development & Scrutiny Panels. The draft Service Action Plans are in line with the Medium Term Plans and the budget limits used to compile those plans. There has been a move away from simply using departmental cash limits so that special factors, such as the transition within the local education authority role, demands on social care, the Change Programme etc., could be properly taken into account.
- 3.2 The financial climate for Local Government and the public sector has deteriorated rapidly as a result of the recession and its impact on Government debt. The Chancellor's Autumn Statement made it clear that the cuts will continue for the foreseeable future and beyond the existing comprehensive spending review period. 2012/13 is the second year in a two year national settlement for Local Government. 2013/14 will see a new financial regime and some return of Business Rates for local use.
- 3.3 The Local Government grant figures for the 2012/13 settlement have since been confirmed, albeit in draft. The consultation about changes in funding for academies (to so called 'top slice' from local authorities) has been put back, as has the implementation of recovery of land use planning costs. Council Tax grant will be payable to local authorities with a Council Tax increase of 0% to cover the equivalent of a 2.5% increase. Those that increase Council Tax above 3.5% will be subject to a local referendum. Government has advocated pay constraint in the public sector and their restrictions are in line with assumptions already made in the Council's Medium Term Plan. The various proposed changes to pensions have no impact in the short term. Other adjustments will be set out in the annual budget report but these are not expected to affect the interim conclusions in the various Medium Term Plans.
- 3.4 Business Rates will increase by 5.6% but the Council simply collects this on behalf of central Government and even when the new system comes in during 2013/14 the rate will be set nationally.

### 4 THE REPORT

4.1 This report forms part of the Service and Resource Planning process. The next steps include:

- Policy Development & Scrutiny meetings review of Service Action Plans at all January meetings.
- Resources Policy Development & Scrutiny Panel takes overview of PDS comments – 6<sup>th</sup> February 2012
- Cabinet recommendations to Council to enable budget setting 8th February 2012 cabinet meeting
- Council approval of budget 14th February 2011
- 4.2 There is a reserve date for Council to reconsider the budget if there are any major amendments which cannot be dealt with on 14th February. The reserve date is 23rd February.
- 4.3 At its meeting in February the Cabinet will consider:
  - The draft annual budget report so that recommendations can be made to Council
  - New Vision and Values for the Council to be incorporated into a revised Corporate Plan in spring 2012.

The Medium Term Service & Resource Plans and annual Service Action Plans will be important background documents as will the various equalities impact assessments

- 4.4 Each Service Action Plan contains commitments for the year ahead. Those commitments support the Medium Term Plans which aim to cover the next three years, albeit that the uncertainty about the funding of years 2 & 3 has meant that only a direction of travel could be indicated for future years.
- 4.5 Service Action Plans and Medium Term Service & Resource Plans will be ratified by the February meeting of Council but will not be presented to the meeting of Council. They will be a relevant background paper. With that in mind it is timely for Policy Development & Scrutiny Panels to consider matters that need highlighting and to raise such matters with portfolio holders in advance of the February Cabinet meeting.

Issues highlighted by Policy Development & Scrutiny Panels will be collated and summarised for the Resources Policy Development & Scrutiny Panel meeting on 6<sup>th</sup> February. This information will also be included with the papers presented to both Cabinet and Council when the budget is considered.

### 5 RISK MANAGEMENT

5.1 A risk assessment of the Council's budgets and reserves will be contained in the final budget papers to be presented to Cabinet and Council in February.

### 6 EQUALITIES

6.1 Service Action Plans contain relevant references to equalities. An important consideration for the Panel is whether those Service Action Plans contain the right actions to help mitigate equalities issues arising from those plans.

6.2 The associated equalities impact assessments are published on the Council website and a link will be provided for Panel members. To be lawful the decision making process needs to take into account equalities issues.

### 7 CONSULTATION

- 7.1 The corporate implications of this report have been considered by Strategic Directors Group (SDG), including the Section 151 Finance Officer; Chief Executive and Monitoring Officer.
- 7.2 Further consultation has taken place as part of the previous Corporate Plan and Sustainable Community Strategy processes. Members of the Council are being consulted about the emerging new Vision and Values.
- 7.3 A Budget Fair was run in October 2011 to receive comments on the emerging budget plans. Separate consultation is also being arranged for the local business community.

### 8 ISSUES TO CONSIDER IN REACHING THE DECISION

8.1 All the following issues are relevant to Service Action Planning: Social Inclusion; Customer Focus; Sustainability; Human Resources; Property; Young People; Human Rights; Corporate Plan; Health & Safety; Impact on Staff; the Legal Considerations.

### 9 ADVICE SOUGHT

9.1 The Council's Monitoring Officer (Council Solicitor) and Section 151 Officer (Divisional Director - Finance) have had the opportunity to input to this report.

Contact person	Matthew Smith, Divisional Director – Environmental Services - Tel: 01225 396888			
Background papers	Medium Term Service and Resource Plans as submitted to November meetings of Policy Development & Scrutiny Panels.			

# Please contact the report author if you need to access this report in an alternative format



# **Environmental Services**

# **Service Action Plan**

# 2012/13

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Introduction		
Divisional Director	Matthew Smith	
Lead Portfolio Holders	Cllrs David Dixon and Roger Symonds	
Staffing Establishment (2012/13)	489	
Scope of Service (size, proportions a	and activities)	

### Key Objectives of Service:

Environmental Services exists to deliver first class services which are rooted in and meet the needs of the community and which positively impact on the environment and people's quality of life.

The Council's vision is to put people and communities first in order to bring about improvement and identifies strategic objectives for achieving this. The work of Environmental Services directly supports the Council's vision by making Bath & North East Somerset:

- 1. Cleaner through delivering cleansing and waste and recycling services, creating neighbourhoods where people are proud to live
- 2. Enjoyable and pleasurable through delivering attractive Parks and Public Spaces, providing access to the countryside and by controlling noise and nuisance
- 3. Wealthier through providing business advice and support, building a stronger economy
- 4. Healthier through delivery of health improvement, animal health, air and water quality, alcohol harm reduction, age restricted sales enforcement and infectious disease enforcement
- 5. Fairer through delivering Trading Standards services and More orderly through managing Licensing and enforcement activities
- 6. Better connected through providing and maintaining highways, public rights of way and transport
- 7. Safer through carrying out Health & Safety interventions, dealing with contaminated land, providing street lighting and through community liaison work, event safety, product safety, food safety and unintentional injury reduction

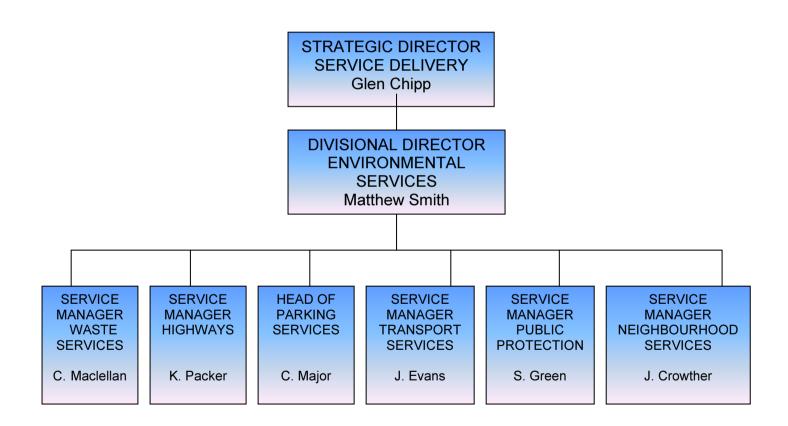
We will continue to build on our accomplishments in many areas of our work and these have or will all help to improve the quality of life in the area. Over the past 12 months, for example, we have:

- Increased materials and tonnages recycled and further reduced the amount of waste sent to landfill sites by over 10%. A further 30% reduction is forecast by March 2012
- Ranked top of the UK's national cyclist's (CTC) league for filling potholes out of 213 Highway Authorities
- Stabilised the A363 (Sally in the Woods) using leading edge technology, saving £ millions against traditional methods
- Achieved national 'top spot' with the most improved results out of 70 participating local authorities in the independent NHT annual customer satisfaction survey the only Highway Authority to show an improvement in all indicators
- Retendered Transport Contracts with anticipated savings in excess of £250K p.a.
- Managed a record number of events and applications for street parties including for the Royal Wedding
- Made a significant contribution to reducing the impact of climate change by reducing fuel use in our fleet by over 10%
- Achieved 6 Green Flag awards for parks, our best ever result
- Launched "Check-it", a home safety booklet for older people living independently and trialled an older people's safety equipment scheme, enabling and promoting independent living
- Fitted safety equipment into the homes of 210 vulnerable families with children under 2
- Started sending waste to a new waste treatment plant to divert even more waste from landfill
- Continued an extensive repair and resurfacing programme to improve the roads in the area
- Employed over 20 trainees via the Future Jobs Fund and increased opportunities through our apprenticeship schemes
- Won the RoSPA Occupational Health and Safety award in the Waste Management and Recycling Industry Sector
- Implemented an innovative LED street lighting scheme at Hicks Gate to reduce cost and improve safety
- Introduced an Events policy for the authority and created user friendly web based information and application process
- Achieved significant additional funding to support (e.g.) Air Quality, Contaminated Land and health improvement projects

- Achieved success in the South West in Bloom awards with Bath, Radstock and Midsomer Norton performing well. Results were the strongest in the south west and Bath was runner up in the National Britain in Bloom competition
- Awarded food hygiene awards for excellence to 42 local catering businesses
- Installed a number of on-street recycling / litter bins
- Repaired Batheaston river path after erosion had washed it into the river
- Introduced a Footway Obstructions policy to make streets safer and reduce clutter
- Introduced a new enforcement regime to deal with littering and initiated patrols stated in partnership with the police
- Been awarded Park Mark status for Lansdown Park and Ride and Avon Street coach park
- Instigated a unique Snow Warden Scheme to acclaim from the Living Streets organisation
- Increased the number of allotment plots available to the public and gained acceptance of a plan to provide more
- Completed works to extend Haycombe Cemetery and provide urgently needed capacity for the future
- Introduced innovative planting schemes to enhance the environment and reduce costs (e.g. Red Lion roundabout)

All of the above and more have been achieved following a significant reduction in the number of posts in the service in order to reduce costs





Service Manager Functions							
Carol Maclellan	Kelvin Packer	Chris Major	Jon Evans	Sue Green	John Crowther		
Waste Collections	Highway Electrical & Highway Maintenance	On street parking	Adult and Children's Services Transport	Environmental Monitoring & Licensing	Street Cleansing		
Waste Operations	Intelligent Transport Systems	Off street parking	In house Passenger Transport	Health & Safety	Grounds Maintenance Operations		
Waste Strategy & Contracts	Public Rights of Way	Park and Ride sites	Fleet Management	Food Safety & Standards	Parks & Estates		
Recycling Centres	Design and Projects	Enforcement	Vehicle Maintenance	Health Improvement	Environmental Protection, and Enforcement		
Campaigns	Traffic and Safety			Trading Standards	Bereavement Services		

## **Customer Profile**

Outline who your main customers are, e.g., service users, residents, other council services, officers, members, partners etc

Environmental Services supplies services to the whole population of Bath and North East Somerset. We work with local communities and various partners to help shape places and improve community confidence. Many of our services also benefit the local economy by providing support, advice and regulation for businesses in the area whilst our work in maintaining and enhancing the public realm and improving the environment benefits residents and visitors to the area. We also have a significant internal customer base within the Council.

Are there any specific customer needs that require your service to change?

We are keenly aware of the need to meet increasing customer expectations.

At the same time we face continuing budgetary pressures which are necessitating reductions in capacity and expenditure. We are committed to minimising the effects of these budgetary pressures on service delivery, with the aim of holding customer satisfaction steady.

We will continue to deliver improvements through our programme of customer focused Lean System Reviews and manage new developments to invest in services which will help ensure long term financial stability.

Key initiatives are identified in this Plan and include relocation of our Bath based services to Lewis House where customer contact will be managed via Council Connect.

## **Service Delivery**

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### Planned improvements to service delivery in 2012/13

- Our high-level service priorities are to:
  - Deliver high quality, customer-focused services despite continuing financial pressures
  - Reduce costs through a series of initiatives
  - Increase income to help meet the cost of service provision
  - Work in partnership to identify and support opportunities to empower local communities to care for and improve their environment
  - Invest in new street lighting technology to reduce energy costs and emissions and improve performance
  - Integrate services delivered at our Transport Workshops to further increase the efficiency of various operational units

Rationalise the premises from which we provide services to improve efficiency and reduce costs

### Areas of the Service that are to be stopped or reduced in 2012/13 (due to budget pressures / change in focus etc)

- Reduce investment in waste campaigns
- Reduce frequency of gulley cleaning but improve effectiveness of service through intelligent programming
- Reduce grounds maintenance frequencies in parks, golf courses, closed cemeteries and on verges
- Reduce revenue spend on pavement (footway) maintenance
- Reduce volume of floral displays
- Reduce service levels in Public Rights of Way
- Reduce hours of opening at Recycling Centres at times of low demand

Reduced Service Levels								
12/13 Saving £000	13/14 Saving £000	14/15 Saving £'000s	How to be achieved?	Risk to delivery of saving (H/M/L)	Impacts on staff - (incl no of posts deleted)	Impacts on property / assets etc	Impacts to service delivery	Additional Info (incl O&S Panel feedback)
100	0	0	HIGHWAYS – Drainage and Gully Cleansing	М	(contracted)	Reduced quality of highway assets	Redefined service standards will impact on the street scene. Up to 50% cut but more flood response required.	Would require intelligent scheduling to mitigate local flood impacts
60	0	0	PARKS & GREEN SPACES – Grounds Maintenance	М	3	Impacts on quality of green spaces	Redefined service standards will impact on green spaces	Based on 6% cut.
50 Page	0	0	HIGHWAYS – Footway Maintenance	L	(contracted)	Reduced quality of highway assets	Reduced quality of pavements. Service cuts will increase overall long term maintenance costs.	Linked to AMP debate - spending level currently low and unsustainable.
36 42	43	0	HIGHWAYS - Road Maintenance	L	(contracted)	Reduced quality of highway assets	Highway network maintained at a lower standard	Savings to offset £42K pressure of new adoptions and Transport programme
70	30	0	PARKS - External floral displays	М	3	Impacts on quality of parks and street scene	Less floral displays impacting on residents and visitors	Current spend c. £220K so 2 year saving is 30%+
25	0	0	HIGHWAYS- Verge Maintenance	М	(contracted)	Impacts on quality of street scene	Redefined service standards with risk of increased complaints re footway obstruction, growth overhanging carriageways	Will impact on street scene and require intelligent scheduling to mitigate safety risks.

12/13 Saving £000	13/14 Saving £000	14/15 Saving £'000s	How to be achieved?	Risk to delivery of saving (H/M/L)	Impacts on staff - (incl no of posts deleted)	Impacts on property / assets etc	Impacts to service delivery	Additional Info (incl O&S Panel feedback)
25	0	0	PROW, legal orders 'diversions' 'stopping up' Village Green Applications etc	М	1	Nil	Applications will take longer to process	Reduction of team by 1 further post gives savings shown here
10	0	0	PROW advice and information	L	(see above)	Nil	Reduced service to public offset by new web site	See above
5	0	0	PROW, Mapping the Network in Bath	L	(see above)	Nil	Process will take longer	See above
Pa∯e 37	0	0	GROUNDS MAINTENANCE (GOLF) - Contractual	L	1	Reduced frequency of mowing	Areas other than fine turf will be cut less often	Would require agreement of Aquaterra and TLC. Reduce cutting regime to save cost (currently £114K p.a.)
10	0	0	BEREAVEMENT SERVICES - management of closed cemeteries	L	0	Reduced frequency of mowing	Closed Churchyards maintained to statutory minimum	Statutory responsibility. Methods and costs reviewed 2011
10	0	0	WASTE SERVICES - Reduce hours at Recycling Centres	L	(reduced hours)	Nil	Reduced availability of service. Possible impacts on landfill diversion	9am opening at weekends throughout the year and 1pm closing on a Sunday in low season (Nov-end March).
392	73	0	Sub Total – Reduced Serv	vice Levels				. ,

# Service Costs

## Explanation of Service costs (including areas of high spend and growth / investment)

Net service budgets (including Customer Service overheads) fell below £20 million p.a. in 2011/12. Our total spend is over twice this but income ccvers most of our costs (comparing favourably with similar local authority departments across the UK).

Al hough detailed proposed 2012/13 revenue budgets are not yet available, the 2011/12 budgets are shown below to illustrate the position:

ENVIRONMENTAL SERVICES F EVENUE BUDGETS 2011 - 2012	Budget Expenditure Gross £	Budget Income Gross £	Budget Net Position £	
F∣ighways	7,752,280	(1,220,004)	6,532,276	
Transport Services	7,053,703	(7,129,154)	(75,451)	
Custtomer Services - Overheads	2,024,073	(500)	2,023,573	
Farking Services (excl Pk & Ride)	3,579,685	(10,906,534)	(7,326,849)	Note: Overheads shown are for all o
V/aste Services	13,505,772	(2,535,316)	10,970,456	Customer Services directorate
Fublic Protection	1,959,860	(879,748)	1,080,112	(Environmental Services, Planning a
Neighbourhood Services	8,167,092	(3,180,531)	4,986,561	Transport Development and Tourism Leisure and Culture)
TOTALS	44,042,465	(25,851,787)	18,190,678	

Some of our largest business units are also the most volatile however – in particular Parking Services which is suffering revenue pressures due to cu stomer behaviour changes and Waste Services which attracts high operating costs and increasingly high levels of taxation. Transport Services or erates on a "zero cost" basis (i.e. it seeks to recover its actual costs from user services) whilst both Highways and Neighbourhood Services (ir cluding Green Spaces) will need to review asset bases as the current level of asset cannot be maintained to the existing standards within the funding available.

Total savings planned for 2012/13 are £1,253,000 made up of Reduced Service Levels (pages 9 & 10), Cashable Efficiency Savings (pages 12 & 13) and Additional Income (page 14)

12/13 Saving £000	13/14 Saving £000	14/15 Saving £'000s	How to be achieved?	Risk to delivery of saving (H/M/L)	Impacts on staff - (incl no of posts deleted)	Impacts on property / assets etc	Impacts to service delivery	Additional Info (incl O&S Panel feedback)
Cashal	ble Effici	ency Sa	avings					
320	0	0	WASTE SERVICES - Recycling - ongoing savings following contract variations	L	0	Nil	Nil	
95 P	0	0	WASTE SERVICES – reduce collections by 1 vehicle and crew	L	2	Nil	Nil	Rationalisation following tonnage reductions
age 39	50	50	STREET LIGHTING – Implement findings from trial	Н	0	Reduces future maintenance liability		Requires approval of business case and capital expenditure. Year 1 savings low. Dependant upon approval of business case and capital investment
20	0	0	WASTE SERVICES - Waste Awareness Campaigning	L	0	Nil	Reduced publicity budgets. Risk is that landfill may not reduce as planned	

12/13 Saving £000	13/14 Saving £000	14/15 Saving £'000s	How to be achieved?	Risk to delivery of saving (H/M/L)	Impacts on staff - (incl no of posts deleted)	Impacts on property / assets etc	Impacts to service delivery	Additional Info (incl O&S Panel feedback)
20	0	0	WASTE SERVICES – reduction in budget for legal fees	м	0	Nil	Will need to bid for additional funds when major procurements planned but none currently scheduled until 14/15 earliest	
20	0	0	PUBLIC PROTECTION - Fair trading	L	1.0	Nil	Work to be ceased will include sampling, project work and low risk premises inspection as routine	Deletion of one £40K post.
Page	0	0	PUBLIC PROTECTION - Food Safety and Standards			See above	See above	
<del>b</del>	0	0	PUBLIC PROTECTION - Product safety	L	(see above)	Nil	See above	See above
10	10	10	PARKING - On street parking	м	0	Nil	Targeted enforcement and tariff changes to increase net income	
9	0	0	PARKS - Horticultural Workshops	м		Reduced on site support for Parks and Grounds equipment maintenanceMerger worksh		Possible future staffing impact (up to 1 post)
564	60	60	Sub Total – Other Cashab	le Efficienc	v Savinas			

				Risk to	Impacts on			
12/13 Saving £000	13/14 Saving £000	14/15 Saving £'000s	How to be achieved?	delivery of saving (H/M/L)	staff - (incl no of posts deleted)	Impacts on property / assets etc	Impacts to service delivery	Additional Info (incl O&S Panel feedback)
104	104	104	All services – inflation rises assumed at 2% for all other fees	М	0	Nil	Nil	
60	25	0	WASTE SERVICES – Increase garden waste & cardboard prices	Μ	0	Nil	Increased annual price of £5.55 per bin (including 2% assumed inflation) – new price £32.60	Put prices up over 2-3 years to max £35 in line with neighbouring authorities (currently £27.05)
5 4 Page	0	0	WASTE SERVICES - Charge for non-household waste at recycling centres	н	0	Nil	Introduce charges for non-household waste. (specifically rubble, Tyres & Plasterboard)	Mechanism of the charge is under review - income target may not be achievable
41 20	0	0	PARKING - Permit system/ Residents Parking	М	0	Nil	Redesigned permit system to bring in extra income	Investment in revised systems required.
20	0	0	TRANSPORT - Provide SAFED training for contractors & others	Μ	0	Nil	Home to School Transport contractors trained in safe and efficient driving	May be achieved in 2011/12. Would have to replace with procurement savings
18	0	0	PARKING - BLUE BADGES - start charging for new scheme at £10	L	0	Nil	Charge made for issue of badges. No charge is made for the current service	New service will cost £31K but we can recover £28K through charges thereby improving net position by £18K (best case).
267	129	104	Sub Total – Additional Inc	ome				

# Summary from Medium Term Service & Resource Plan

MTS&RP Items	2011/12 (for comparison) £'000	2012/13 £'000	2013/14 £'000	2014/15 £'000
Opening Budget	19,915	18,123	18,605	18,600
Removal of one-offs	(900)	8	0	0
Service Proposed Base Reductions to Badance Budgets	(1,873)	(1,253)	(262)	(164)
Serve Proposed Growth	1,881	1,727	1,110	892
Proposed Base Budget	19,023	18,605	19,453	19,328
Target Budget	19,023	18,605	18,600	18,290
Deficit / (Surplus)	0	0	853	1,038
Additional Stretch Reductions	(847)	0	0	0
In Year Adjustments	(53)	n/a	n/a	n/a
Pioposed Overall Budget	18,123	18,605	18,600	18,290

## Workforce Development Planning

Summarised below are areas of Workforce Development which are aligned with our priorities and are generic across service areas. These are monitored by the Service Management Team and developed through a combination of cross–service workgroups and specific service activity.

We have a Training Strategy which aims to deliver employee learning and development through vocational and professional development, 'Skills For Life', apprenticeships, work placements and National Vocational Qualifications.

The service is recognised as an "Investors In People" employer

Driver	Planned Approach
Customer Satisfaction	Continue to develop the ability of staff to meet customer expectations. The service's Training and Development framework includes audited requirements to contribute to customer satisfaction. These include staff from the front line through to senior management level. Audits are completed annually.
Complaints	Reduce failure demand and improve the handling of complaints. This will be embedded in 2012/13 through the work of the Innovation Group within Environmental Services via the Customer Services/PWC project who will be working with three ES Services. Our Performance Improvement project work will train staff and establish more comprehensive standards to ensure customer enquiries are dealt with well. A programme of System Reviews (Lean) and of Customer Journey Mapping exercises will continue to be delivered.
Ambassadorial Development	Ensure staff are equipped at the front line to give the best possible image to the public and that issues raised by the public can be dealt with effectively across service boundaries. Appropriate staff will be trained in 2012/13 to an ambassadorial standard which includes dealing with cross service issues. Both Investors in People and Customer Service Excellence standards have endorsed this approach (the latter as 'Best Practice').

Health and Safety	Ensure that Health and Safety remains uppermost in the minds of our workforce to reduce the risk of accidents.
Salety	The corporate and service specific Health and Safety frameworks will continue to be embedded in 2012/13. Key to achieving this are inspections, the familiarisation of staff with Health and Safety risks and Safe Systems of Work (via briefing and other communication channels), the challenging of inappropriate behaviour and the continuing formalised training of staff.
	This is all undertaken with full input and cooperation from Trade Union representatives.
Equalities	Comply with the Equalities Framework for Local Government and ensure that staff are informed and developed to meet requirements in this area.
	Equalities training has been undertaken by all supervisory and management staff and the viability of a broader operational course covering all equalities strands will be researched and when practicable, implemented. The model adopted by Public Protection of tailored training to meet the needs of the Service working with the Equalities team will be examined for its suitability within other areas.
Sustainability	Contribute to the environmental sustainability agenda.
	Continue to train drivers contracted to the Council and users of cars for business in safe and fuel efficient driving (SAFED) techniques. This is expected to reduce individual fuel emissions by over 10%. Continue to research methods by which the direct impact of Council services on the environment can be minimised (e.g. new technology for street lighting, low emission vehicles) as well as the indirect impact of services delivered to the public (reducing the amount of waste we send to landfill sites) and statutory functions we discharge (e.g. improving air quality through reducing traffic congestion)
Performance	Continue to develop clear standards of performance and behaviour and monitor these, providing support and training as required.
	Review methods of operation and standards to ensure that services provided are efficient and the use of resources is optimised.
	Engage with and develop all staff to meet business needs, so that any issues identified can be resolved to continuously improve our performance.
	Ensure that staff have the appropriate training and are working in the best way possible to achieve this. In particular, our regular Staff Development Days, together with the Senior Management Team, Performance Improvement and Innovation groups are developing an Environmental Services 'Leadership Community' aimed at improving performance.
Change	Ensure that managers are trained and capable of dealing effectively with the demands of the change agenda. In 2012/13, all senior managers and team leaders are expected to participate in any corporate management development initiatives.

#### Equalities

We are committed to the Council's core value of ensuring there is equality of opportunity through employment and service delivery. We are committed to promoting equality and eliminating discrimination on the grounds of age, disability, faith/religion or belief, gender including transgender, marital / civil partnership status, race, colour, ethnic or national origin and sexual orientation in accordance with the Equality Framework for Local Government. Equality Impact Assessments (EIA) are carried out on all proposed service changes and actions to evaluate and demonstrate that our services and policies do not discriminate against all communities.

Please follow the link to the appropriate EIA. equality impact assessment: financial plan

# Key Service Priorities 2012/13

It is important to show how each service priority links to the new Corporate Plan, in particular the four strategic objectives and high level outcomes set out in the table below. At the end of each priority, services **must** indicate whether it will contribute to an objective and add the reference letter for each outcome it will help to deliver.

Objectives	Outcomes	Ref		
	Children and young people enjoy their childhood and are prepared for adult life.	Α		
1 Dramating independence	Schools develop and extend their role in the local community			
1. Promoting independence and positive lives for everyone	Youth Service works with the community to provide opportunities to support and develop young people			
everyone	Older people are supported to live independently.	D		
	The people most in need are supported to live full active lives.	E		
	Where people feel safe	Α		
2. Creating neighbourhoods where people are proud to live	There are decent affordable homes in private and social sector	В		
	Clean streets and open spaces	С		
	Where people are able to travel easily with reduced traffic congestion and pollution	D		
	Where local people actively lead the delivery of improvements in their community	E		
	Where there are opportunities to participate in sports, leisure and cultural activities	F		
	With a broad range of job and employment opportunities	Α		
3. Building a stronger	With a strong local business sector, tourism, and local shopping	В		
economy	Key development sites are delivered to increase the number of local businesses.	С		
	A diverse economy with growth in the low carbon, knowledge creative, and ICT industries	D		
	Where local people have developed their skills and use them to improve their community	Α		
	Where decisions are made as locally as possible	В		
4. Developing resilient	Where there is easy access to public services and local amenities.	С		
communities	Communities have adapted to changes in our climate and are not dependent on high carbon energy	D		
	Recycling and reduction in waste continues to be extended	E		

Details of Service Priority	Increase Environmental Sustainability Improved environmental management through:- Diverting more waste from landfill Increased amounts of waste reduced, reused and recycled. Reduced emissions and cost of street lighting More efficient service delivery Development of low emission zone				
Impact					
Groups of service users affected	All residents, businesses,	visitors and users of the	public highway		
Key Activities (add more lines as	appropriate)	Timescales	Performance Measures		
Continue to develop and deliver our waste s diversion of waste from landfill Adoption of the Waste Strategy Action Plan Trial "Rewards and Incentives" scheme to incre- improve waste presentation in specified streets government). Bid for funding to improve recycling, limit volum collected and improve street cleanliness by cor- bins where possible.	ease recycling and (funded by central lies of waste to be	July 2012 March 2012 March 2012	Less residual household waste and municipal waste landfilled More household waste recycled and composted		
Rationalise waste collection routes to ensur cost effectively as possible Increase participation in our recycling services campaigning and 1-1 contact with residents	-	March 2012	Less residual household waste and municipal waste landfilled More household waste recycled and composted		
Review, improve and market trade waste co service in partnership with May Gurney. Actively promote service to schools and busine		March 2012	Increase customer base		
Street Lighting – introduce LED lighting to r cost and improve quality Approval of the business case for LED lighting commence work on carbon reduction targets (c	will enable the Council to	February 2012	Replace c. 1K units p.a. Reduce consumption (KWh's) and CO <sup>2</sup> emissions Reduced Carbon Reduction Credit tax levy (CRC)		

Low Emission Zone Gain approval from DEFRA for development of a feasibility study and implementation plan for a and development of a promotional website relating to reducing traffic emissions and thus improving air quality in Bath's Air Quality Management Area Contribution to Strategic Objectives – please indicate which of the C		Spring 2013		Approval from DEFRA Deliver project against project plan	
contribute to:	orporat				
Strategic Objective		Contributes – Y	/N?	Relevant Outcomes	
1. Promoting independence and positive lives for everyone		Ν			
2. Creating neighbourhoods where people are proud to live		Y		C, D, E	
3. Building a stronger economy		Y		B, D	
4. Developing resilient communities	Y			D, E	

Priority 2:						
Details of Service Priority	Improve Access and Mob	mprove Access and Mobility and the Public Realm				
Impact	Safer, better managed and more accessible environments through: Reduced reactive maintenance costs through investment in resurfacing Improved management of traffic flow Increased access to footpath network Improved enforcement activity New enforcement policy implemented Dog Control Orders introduced					
Groups of service users affected	All residents, businesses	, visitors and users of the public highway and public realm				
Key Activities		Timescales	Performance Measures			
Manage Highways capital strategy Adoption of Highways Asset Management Plar Achievement of improved performance	n (AMP)	July 2012 March 2012	Adoption of AMP As measured by Performance Indicators			
<b>Produce revised Public Rights of Way impro JLTP3</b> Achievement of improved performance	Achievement of improved performance mplement new parking systems lew systems (e.g. VMS, payment options) implemented to improve		Improved accessibility (measured through survey)			
Implement new parking systems			Improved technology implemented leading to improved service delivery			
Implement Parking Improvement Plan Implementation of the Parking Improvement Pl		Autumn 2012	Implemented of priorities as directed by Parking Board			

Improve delivery of Environmental enforcement functions Achievement of improved performance as measured by former NI Indicator 195, increased level of enforcement interventions leading to, improved behaviour	July 2	012	Sectio Notice	sed number of EPA n 34 notices, Fixed Penalty s (FPNs) issued, and cutions achieved
Consult on and Introduce Dog-Control Orders within parks and open spaces to promote responsible dog ownership and take action against irresponsible dog ownership	July 2	012	Reduct improv	of cleanliness ation in level of dog fouling, ved state of cleanliness and ion in anti-social behaviour
Contribution to Strategic Objectives – please indicate which of the C contribute to:	orporat	e Plan objectives	and ou	tcomes this priority will
Ctreate via Ohio ativa				
Strategic Objective		Contributes – Y	/N?	Relevant Outcomes
Strategic Objective           1. Promoting independence and positive lives for everyone		Contributes – Y Y	″N?	Relevant Outcomes ALL
			//N?	
1. Promoting independence and positive lives for everyone		Y	//N?	ALL

Details of Service Priority	Support Improvements to Health And Well Being		
Impact	Improved health and reduction in health inequalities through:Improved access to allotmentsImproved management and local ownership of parksImproved coordination of fleet usageIntroduction of measures to improve air quality in KeynshamDevelopment and delivery of programme of joint work to help the vulnerableBetter management of the night time economy to safeguard vulnerable groups		
Groups of service users affected	All users of the public re	alm	
Key Activities		Timescales	Performance Measures
Bath River Safety project Implement recommendations of RoSPA repor	t	Short-term recommendations currently being actioned Medium and Long-term – December 2012	Improved safety along River Avon in Bath Compliance with recommendations
Deliver 'More Allotments for Bath' project		March 2013	Deliver additional 200 plots
Deliver Parks Green Flag programme Achieve Green Flag Heritage Park standard for Royal Victoria Park Retain 5 other existing Green Flag Park awards. Encourage local communities and groups to attain Community Development award (formerly Green Pennant) standard for local community parks and nature reserves		Summer 2012	Achievement of awards Increased level of active community involvement
Continue to remodel transport provision with Sirona Projects completed to improve coordination and use of in house fleet		April 2012	Reduced spend with contractors Better use of the in house fleet Net cost reduction
<b>Develop Air Quality Action Plan for Keynsham</b> Adopt and implement plan		December 2012	Improved performance against DEFRA target standards

Deliver a range of partnership projects to minimise unintentional injury targeting Children and YP and Older people Further develop and deliver home safety equipment scheme for vulnerable families with new provider and work to sustain the falls prevention programme and interventions	Decen	nber 2012	progra with ke	op and deliver monitored Imme of partnership work ey agencies including NHS S, Avon Fire and Rescue
Alcohol harm reduction – deliver programme of work commissioned by NHS B&NES Retain Purple Flag at renewal assessment and evaluate future of Bath Night Watch project Contribution to Strategic Objectives – please indicate which of the C		er 2012 e Plan objectives a	Develo progra with ke	ve accreditation op and deliver monitored imme of partnership work ey agencies tcomes this priority will
contribute to: Strategic Objective		Contributes – Y	/N?	Relevant Outcomes
1. Promoting independence and positive lives for everyone		Y		A, D, E
2. Creating neighbourhoods where people are proud to live		Y		A,C,D,E,F
3. Building a stronger economy		Y		В
4. Developing resilient communities		Y		A,B

Details of Service Priority	Support Safer Stronger C	Support Safer Stronger Communities				
Impact	Developing and delivering Delivering a programme of	<b>Create neighbourhoods where people are proud to live</b> through: Developing and delivering programme of joint work with <b>partner agencies</b> Delivering a programme of work on a range of products delivered with flexibility to accommodate particular problem areas / premises				
Groups of service users affected	Residents, businesses an	d visito	S			
Key Activities	•		Timescales	P	erformance Measures	
Establish and deliver good practice on the Develop and retain Purple Flag status throup peer authorities at next renewal Deliver agreed programme of work with NH reduction Deliver physical improvements to define the defined of the	gh partnership working with S BANES for alcohol harm d areas	Ongoi		Repor improv alcoho target Progra	ain "Purple Flag" status t and evaluate Health vement interventions in of harm reduction to key groups amme in place and	
Agree programme of improvement schemes agencies					ogressed as plan	
<b>Deliver partnership programme to review the Street Scene</b> Create an agreed vision for the city centre engaging with a wide range of interested parties, in particular the BID representatives					r on milestones agreed by ng Group	
Enforce age restrictions on product sales Develop an intelligence led programme of underage sales working with key partners including Police/NHS B&NES and report back Contribution to Strategic Objectives – please indicate which of the Co		March orporat		planne with p	ion and achievement of ed programme and work artner agencies tcomes this priority will	
contribute to:						
Strategic Ob	jective		Contributes –	Y/N?	Relevant Outcomes	
1. Promoting independence and positive	e lives for everyone		Y		Α	
2. Creating neighbourhoods where peop	le are proud to live		Y		A,C,E	
3. Building a stronger economy			Yes		В	

4. Developing resilient communities			Yes		В
Priority 5:					
Details of Service Priority	Support and Deliver Coun	cil and Sei	rvice Change Pro	ojects	
Impact	Services to the public will be improved through the Council's Change Progr				Change Programme
Groups of service users affected	All users of Council services				
Key Activities		Tin	nescales	P€	erformance Measures
<b>Customer Services</b> A high proportion of our service enquiries are handled through Council Connect. We will work actively to support service changes including the development of a Communications Hub			13	wave o	ssfully form part of first of customer services ow programme
Support Services Our services are "front line" rather than "supp project as required, in particular through the D a member of the Change Programme Officer	vivisional Director's role as	March 20	113	Delive	r agreed programme
Work Places Rationalisation of depot and office arrangements has taken place and we will progress the relocation of services based at Bath St and Keynsham Town Hall. Increased numbers of staff are working flexibly and this trend will continue. The Public Protection and Neighbourhood Services will be re-locating to Lewis House in 2012 and a number of projects are underway to ensure this transition is as smooth as possible. The Waste Services Team will also be relocating to Riverside early 2012.		March 20	13	wave o workflo Neight Protec House	ssfully form part of first of customer services ow programme with bourhoods and Public tion relocating to Lewis and Waste Services ting to Riverside.
Service Redesign Continue to undertake Lean Systems Reviews Customer Journey Mapping both of which are service redesign and improvement. Carry out Lean Systems Review of Parking Se the planned rationalisation of the service struct Redesign Highways and Parking team structu Planning & Transport Development to create	leading to cost reductions, ervices in conjunction with sture. res in conjunction with	March 20 (All)	12	progra Identifi saving improv	rement of Lean Review mme cation and delivery of s and service rements

customer focussed service to deliver the Council's Highways and Transport related initiatives		satisfaction
Implement new structure in Education & Enforcement team of the Public Protection service	Dec 2012	Delivery of Customer Services Workstream as schedule
Undertake assessment to maintain external accreditation as part of Customer Service Excellence (CSE) rolling programme	May 2012	CSE standard retained and further CSE 'Plus' acknowledged
Undertake assessment for Investors In People (IiP) after developing and implementing action plan guided by assessment and opportunities for development	November 2012	liP standards maintained across Environmental Services

	Strategic Objective	Contributes – Y/N?	Relevant Outcomes
7	1. Promoting independence and positive lives for everyone	Y	ALL
	2. Creating neighbourhoods where people are proud to live	Y	ALL
ה ה	3. Building a stronger economy	Y	ALL
	4. Developing resilient communities	Y	ALL

Details of Service Priority	Develop Services To Accommodate Changes In Demand				
Impact	Service areas will be developed to meet the needs of the communities we serve				
Groups of service users affected	All users of Council services				
Key Activities		Timescales	Performance Measures		
<b>Workforce development</b> As identified in this plan, Workforce Development planning is in place. We are extending and formalising this		April 2012	Improved behaviours and conduct in workforce Improved staff morale and satisfaction Retention of IIP		
<b>Procurement</b> Maximise efficiencies possible from e-procured procure goods over £5K in value Review all major contract procurement to esta fit and value for money in the future		Ongoing December 2012	Improved terms and conditions and consolidated invoices Master plan adopted		
Process and systems development Deliver on the Customer Services programme of service redesign and implement the project outcomes of the Lean Review in Public Protection. Make outcomes from the Waste and Highways Lean Reviews business as usual Asset Management We have reviewed the management of Highways in order to propose a revised and affordable forward plan and are in the process of reviewing all depot and service point assets to ensure we optimise our resources Supporting and Empowering Local Communities Continue to work in partnership to identify and support opportunities to empower local communities to be involved in caring for and improving their local environment		April 2012 Ongoing	Delivery of agreed projects Service improvements Maintain customer satisfaction levels		
		June 2012 September 2012	Adoption of AMP Adoption of depot / service delivery point accommodation plan		
		Ongoing	Numbers of Friends groups and volunteers within local communities actively improving local envirorment		

Contribution to Strategic Objectives – please indicate which of the Corpor contribute to:	ate Plan objectives and ou	Itcomes this priority will
Strategic Objective	Contributes – Y/N?	Relevant Outcomes
1. Promoting independence and positive lives for everyone	Y	ALL
2. Creating neighbourhoods where people are proud to live	Y	A, C, E, F
3. Building a stronger economy	Y	В
4. Developing resilient communities	Y	A, B

Details of Service Priority		Deliver Waste Strategy			
Impact		Reduction in waste continues to be extended through: Increasing recycling through "Rewards and Incentives" scheme Ensuring operational sites remain fit for purpose, planning replacement sites for relocation of Midland Road facilities Reducing costs, improved equipment with reduced emissions Meeting financial plan targets by increasing income and reducing site opening h			
Groups of service users affe	ected	All residents and business	ses		
ĸ	Key Activities		Timescales	Performance Measures	
	<b>out trial into increase recycling rates</b> by offering rew ives (funded by central Government)		March 2013	Increased participation, Increased recycling rates and improved street scene through better presentation of rubbish	
<b>Review Trade Waste Collect</b> Review pricing structure, payn working in partnership with Ma	nent mechanisms	•	March 2013	Financial performance Missed collections Satisfaction with services	
Optimise waste collections by Reduce the fleet by 1 vehicle and reduce fte posts by 4         Introduce charging for non-household waste for Recycling Centres         Reduce Sunday opening hours at the Recycling Centres to meet financial targets         Continue with design & business planning work for the potential relocation of Midland Road Report to be agreed by Strategic Director		June 2011	New routes introduced Vacant posts deleted and vehicle removed from fleet		
		September 2012	Charge to be introduced for rubble, plasterboard, tyres and gas bottles		
		April 2012	Proposals to open 1 hour later at the weekends and to close at 1pm from November-March.		
		April 2012	Funding identified and project commissioned		

Strategic Objective	Contributes – Y/N?	Relevant Outcomes
1. Promoting independence and positive lives for everyone	N	
2. Creating neighbourhoods where people are proud to live	Y	С
3. Building a stronger economy	Y	В
4. Developing resilient communities	Y	E

Details of Service Priority	Deliver Highway Services				
Impact	<b>Provide an efficient , targeted service and better customer experience</b> to Improving Emergency Planning and Business Continuity Plans Changing street lighting policy Improving project management				
Groups of service users affected	All residents, visitors and	l users of the public high	vay		
Key Activities	Timescales	Performance Measures			
<b>Re-let Lighting maintenance contract</b> Procure and award tender to commence April	2013	April 2012	Tender award		
<b>Review emergency plans</b> Implement any revised operational arrangemer	nts	September 2012	Publication of documents		
LED lighting Secure funding for approved business case		April 2012	Business case approval		
Implement restructuring of the service Introduce a fully integrated highways service		July 2012	Implementation		
<b>Drainage – gully cleansing</b> Reduce cyclic gully cleansing to achieve saving	g target	April 2013	Reduced programme		
Footways – Planned maintenance Reduce planned maintenance to achieve saving target Verge Maintenance Reduce cyclic verge maintenance to achieve saving target		April 2013	Reduced programme		
		April 2013	Reduced programme		
Public Rights of Way – Legal work, diversio Reduce expenditure by £40k to achieve saving	n orders and publicity	April 2013	New team structure with external procurement in place		

Strategic Objective	Contributes – Y/N?	Relevant Outcomes
1. Promoting independence and positive lives for everyone	N	
2. Creating neighbourhoods where people are proud to live	Y	A, D
3. Building a stronger economy	N	
4. Developing resilient communities	Y	D

Details of Service Priority	Improve Delivery of Park	ing Services		
Impact	Improve services provided to the public through: Establishing sustainable maintenance programme Checking value through market test Reducing design costs and improving accessibility during consultation stages Improving Emergency Planning and Business Continuity Plans Improving ease of access to car parks for customers			
Groups of service users affected	Residents, visitors and u	and users of motor vehicles within the area		
Key Activities		Timescales	Performance Measures	
<b>Review emergency plans</b> Implement any revised operational arrangeme	ents	January 2012	Publication of documents	
<b>Review Permit Strategy</b> Implement revised permit strategy and new permit system		October 2012	Implementation	
Introduce additional ANPR enforcement in Deliver approved implementation programme	bus lanes and on street	March 2012	Implementation	
Implement Parking Improvement Plan Implementation of the Parking Improvement Plan		Autumn 2012	Implementation of priorities as set out within the plan and determined by Parking Board	
Introduction of structured staff training and Improved training and service delivery for cust	-	March 2013	Improved customer satisfaction	
Implement new parking systems New systems implemented to improve service delivery including improved access channels		Autumn 2012	Improved technology implemented leading to improved service delivery	
Implement restructuring of the service Develop clear accountabilities to ensure a fully	y integrated service	July 2012	Implementation	
Implementation of new parking scheme in Introduction of parking restrictions within Roya users of the facilities greater access whilst red	<b>Royal Victoria Park</b> al Victoria Park to allow	Autumn 2012	Implementation	

Strategic Objective	Contributes – Y/N?	Relevant Outcomes
1. Promoting independence and positive lives for everyone	N	
2. Creating neighbourhoods where people are proud to live	N	
3. Building a stronger economy	Y	В
4. Developing resilient communities	N	

Priority 10:	1				
Details of Service Priority	Deliver Transport Service	S			
Impact	Ensure competitive and appropriate services provided through: Improving responsiveness to service requests Improving efficiency Lowering current cost levels			hrough:	
Groups of service users affected	Users of Council Services	s with Tr	ansport Needs		
Key Activities			Timescales	Р	erformance Measures
<b>Replace premises</b> Agree action plan with Property Services		Septe	mber 2012	Revie adopte	w completed and plan ed
Extend SAFED and opportunities for partnee Driver training section developed to meet need contractors and policy for possible extension to	I. SAFED delivered to	April 2	2013		ised overall capacity amme agreed and red
Revise and refine fleet and vehicle mainten activities to exploit co-working opportunitie Opportunities evaluated, action plan formed, p	enance processes and May 2 ities with other areas				ns identified encies realised
Refine and improve all aspects of contract in procurement Incept project to develop and deliver revisions	management and April 2012		-	et monitor showing vement	
Contribution to Strategic Objectives – pleas contribute to:	se indicate which of the C	orpora	e Plan objectives	and ou	tcomes this priority will
Strategic Objec	tive		Contributes – `	<b>Y/N?</b>	Relevant Outcomes
1. Promoting independence and positive lives for everyone			N		
2. Creating neighbourhoods where people	are proud to live		Y		D
3. Building a stronger economy			Y		В
4. Developing resilient communities			N		

Priority 11:				
Details of Service Priority	Deliver Public Protection S	Services		
Impact	<ul> <li>Support the public and business vibrancy by delivering a wide range of targe services through:</li> <li>Providing an appropriate level of consumer advice in the light of budget constraints Offering an efficient, easily accessed range of support services</li> <li>Ensuring that regulatory functions are delivered efficiently and proportionately</li> <li>Promoting schemes to support local businesses and help members of the public</li> </ul>			
Groups of service users affected	All			
Key Activities		Timescales	Performance Measures	
Restructure Service to meet priorities and demands of new legislation and resource constraints Phase 2 of service restructure complete		April 2012	Improved Service / Reduced Cost	
Re-profile service delivery to use more intelligence led, high risk targeted interventions Service Plan and delivery plans re-scoped and realigned to encompass more targeted service delivery		April 2012	Satisfactory provision of improved service to minimum required standards	
Develop flexible working model and ensure uninterrupted service delivery in move to Lewis House Service properly prepared for the move		March 2012	Successful move with minimal disruption to service as evidenced by customer satisfaction surveys.	
Adapt service to comply with new consumer landscape requirements New service delivery partner appointed by CAB to commence service in April 2012. Ensure local links are developed for good working relationship once new service commences.		July 2012	Partnership working in place for delivery of new service from Spring 2012	
Continue to develop Work Well Wessex part and safety delivery with 5 local Unitaries Partnership working in the development of joint	-	Ongoing	Progress with partnership project in a range of technical areas – min 2	

Promote and expand 'Buy With Confidence' Approved Trader Scheme Re-publish directory to include new businesses and work with local partners to publicise scheme.	Dec 2	012	 se in numbers of traders pating in scheme.
Contribution to Strategic Objectives – please indicate which of the Co			
contribute to: Strategic Objective	orporat	Contributes – Y	tcomes this priority will Relevant Outcomes
contribute to: Strategic Objective	orporat		
Contribute to: Strategic Objective 1. Promoting independence and positive lives for everyone		Contributes – Y	Relevant Outcomes
contribute to:		Contributes – Y Y	Relevant Outcomes D

Priority 12:				
Details of Service Priority	Deliver Neighbourhood Se	ervices		
Impact	Align services delivered to need and improve customer satisfaction through Developing programme supported to reduce risk to residents Securing funding for Sydney Gardens restoration Reducing costs using improved equipment with reduced emissions			
Groups of service users affected	All residents, businesses,	All residents, businesses, visitors and users of the public realm		
Key Activities		Timescales	Performance Measures	
Action public conveniences strategy Implement strategy including costed action pla	n and funding proposals	March 2013	Deliver to agreed plan	
Progress Asset Management Plan for Parks	and Open Spaces	September 2012	Consistent, planned and managed approach for parks and open space assets	
<b>Progress Play Area consultation</b> Determine future direction (linked to AMP) and funding strategy		July 2012	Consistent, planned and managed approach to play area provision Clear link to AMP Clear link to Capital programme	
Develop Allotment Management Plan in co	njunction with Allotment	July 2012		
<b>Association</b> Ensure Allotment Forum establishes and de liaison between the Council and Allotment Gro	•	Ongoing	Agree plan Attend Forum and agree actions	
Update and integrate Green Space Strateg	•	September 2012	Identify opportunities for attracting external funding	
<b>Develop and submit Sydney Gardens Phase</b> Subject to award of development funding, start management plan, produce detailed cost plan develop 2 <sup>nd</sup> stage application	work on conservation and	February 2012	Award of Round 1 pass and project development grant	

<b>Formally open new Cemetery extension at Haycombe</b> Refurbish Chapel and Coutyard, and produce business development plan to improve services over next 3 years	oduce business development		Successful completion of p within budget and timescal	
Continue to implement Cleansing Task and Finish Group action plan – subject to budget decisions and in cooperation with BID Progress against agreed plan (to be confirmed in light of budget decisions)	Ongoing		Increased customer satisfaction	
Replace vehicles and optimise usage of fleet and plant Achievement and implementation of programme	March 2012		Achievement of agreed replacement programme and optimised usage of fleet and plant, leading to reduced cos	
Contribution to Strategic Objectives – please indicate which of the C contribute to:	orporat	e Plan objectives a	and out	tcomes this priority will
Strategic Objective		Contributes – Y	/N?	<b>Relevant Outcomes</b>
1. Promoting independence and positive lives for everyone		N		
2. Creating neighbourhoods where people are proud to live				
2. Creating neighbourhoods where people are proud to live		Y		A, C, E, F
<ol> <li>Creating neighbourhoods where people are proud to live</li> <li>Building a stronger economy</li> </ol>		Y N		A, C, E, F

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# Appendix 1 – Key Performance Measures and Targets 2012/13

Service Priority no	Key Measure(s)	2012/13 Target(s)	Strategic Objective(s)	Outcomes(s)
NI 168	Principal roads where maintenance should be considered (Network Management)	33%	2,4	2D, 4C
NI 169	Non-principal roads maintenance (Network Management)	21%	2,4	2D, 4C
NI 182	Business satisfaction – regulatory services, (Public Protection)	77%	3	A,B
NI 190	Achievement in meeting standards for the control system for animal health, (Public Protection)	1.66	3	В
NI 191	Household residual waste -collected (12 month cumulative), (Waste Services)	435kg	4,2	4E, 2E
NI 192	Household waste – reused, recycled & composted (12 month cumulative), (Waste Services)	52 %	4,2	4E, 2E
NI 193	Municipal waste - landfilled (Q) (12 month cumulative) (Waste Services)	40 %	4,2	4E, 2E
NI 195a	Litter (Neighbourhood Services)	2%	2,4	2C&E, 4A
NI 195b	Detritus ( Neighbourhood Services)	10%	2	2C&E
NI 195c	Graffiti (Neighbourhood Services)	1%	2	2C
NI 195d	Fly-posting (Neighbourhood Services)	1%	2	2C
NI 196	Fly-tipping (Neighbourhood Services	3%	2	2C

Note: targets in development to measure achievement of performance measures identified in Key Service Priorities 1 - 13

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Bath & North East Somerset Council					
MEETING:	Planning Transport and Environment Policy Developmer	nt & Scrutiny Panel			
MEETING DATE:	17th January 2012	AGENDA ITEM NUMBER			
TITLE:	TITLE: Planning & Transport Development – Service Action Plan				
WARD:	ALL				
AN OPEN PUBLIC ITEM					
List of attachments to this report:					
Service Action Plan for Planning & Transport Development					

# 1 THE ISSUE

- 1.1 Service Action Plans to support the Service Delivery Medium Term Service & Resource Plan are presented for consideration by the Panel:
  - to enable issues to be highlighted for consideration by Cabinet in February as part of the annual budget setting process.
  - To enable issues to be referred to the relevant portfolio holder in advance of Cabinet's consideration of the overall budget.
- 1.2 It should be noted that there is a special meeting of the Resources Policy Development & Scrutiny Panel on 6<sup>th</sup> February, at which time it is intended to take an overview of all of the comments that have been submitted by each of the Policy Development & Scrutiny Panels. This will be the final opportunity for the Resources Policy Development & Scrutiny Panel to highlight issues and options for Cabinet.
- 1.3 At all times it is crucial to apply financial rigour to the Service and Resource Planning process. This means that where Panels identify aspirations to increase activity or expenditure they need to be clear about how such a change will be resourced and, in particular, to identify compensating savings or sources of finance.
- 1.4 An issue of increasing profile is that of equality impact assessments. It is essential that equalities issues are properly considered as part of the decision making process and the Panel is encouraged to review this aspect of the proposed budget and service changes.

### 2 **RECOMMENDATION**

The Planning Transport and Environment Policy Development & Scrutiny Panel is recommended to:

- 2.1 Comment on the Service Action Plans, taking into account the matters referred to above.
- 2.2 Identify any issues requiring further consideration at the special meeting of the Resources Policy Development & Scrutiny Panel on 6<sup>th</sup> February and subsequently by Cabinet in February as part of the annual Service Action Planning and Budget process.
- 2.3 Identify any issues arising from the draft Service Action Plans it wishes to refer to the relevant portfolio holder for further consideration in advance of the Cabinet meeting in February.

### **3 FINANCIAL IMPLICATIONS**

- 3.1 The financial context for Service Planning was set out in the Medium Term Plan reports to the November meetings of Policy Development & Scrutiny Panels. The draft Service Action Plans are in line with the Medium Term Plans and the budget limits used to compile those plans. There has been a move away from simply using departmental cash limits so that special factors, such as the transition within the local education authority role, demands on social care, the Change Programme etc., could be properly taken into account.
- 3.2 The financial climate for Local Government and the public sector has deteriorated rapidly as a result of the recession and its impact on Government debt. The Chancellor's Autumn Statement made it clear that the cuts will continue for the foreseeable future and beyond the existing comprehensive spending review period. 2012/13 is the second year in a two year national settlement for Local Government. 2013/14 will see a new financial regime and some return of Business Rates for local use.
- 3.3 The Local Government grant figures for the 2012/13 settlement have since been confirmed, albeit in draft. The consultation about changes in funding for academies (to so called 'top slice' from local authorities) has been put back, as has the implementation of recovery of land use planning costs. Council Tax grant will be payable to local authorities with a Council Tax increase of 0% to cover the equivalent of a 2.5% increase. Those that increase Council Tax above 3.5% will be subject to a local referendum. Government has advocated pay constraint in the public sector and their restrictions are in line with assumptions already made in the Council's Medium Term Plan. The various proposed changes to pensions have no impact in the short term. Other adjustments will be set out in the annual budget report but these are not expected to affect the interim conclusions in the various Medium Term Plans.
- 3.4 Business Rates will increase by 5.6% but the Council simply collects this on behalf of central Government and even when the new system comes in during 2013/14 the rate will be set nationally.

### 4 THE REPORT

4.1 This report forms part of the Service and Resource Planning process. The next steps include:

- Policy Development & Scrutiny meetings review of Service Action Plans at all January meetings.
- Resources Policy Development & Scrutiny Panel takes overview of PDS comments – 6<sup>th</sup> February 2012
- Cabinet recommendations to Council to enable budget setting 8th February 2012 cabinet meeting
- Council approval of budget 14th February 2011
- 4.2 There is a reserve date for Council to reconsider the budget if there are any major amendments which cannot be dealt with on 14th February. The reserve date is 23rd February.
- 4.3 At its meeting in February the Cabinet will consider:
  - The draft annual budget report so that recommendations can be made to Council
  - New Vision and Values for the Council to be incorporated into a revised Corporate Plan in spring 2012.

The Medium Term Service & Resource Plans and annual Service Action Plans will be important background documents as will the various equalities impact assessments

- 4.4 Each Service Action Plan contains commitments for the year ahead. Those commitments support the Medium Term Plans which aim to cover the next three years, albeit that the uncertainty about the funding of years 2 & 3 has meant that only a direction of travel could be indicated for future years.
- 4.5 Service Action Plans and Medium Term Service & Resource Plans will be ratified by the February meeting of Council but will not be presented to the meeting of Council. They will be a relevant background paper. With that in mind it is timely for Policy Development & Scrutiny Panels to consider matters that need highlighting and to raise such matters with portfolio holders in advance of the February Cabinet meeting.

Issues highlighted by Policy Development & Scrutiny Panels will be collated and summarised for the Resources Policy Development & Scrutiny Panel meeting on 6<sup>th</sup> February. This information will also be included with the papers presented to both Cabinet and Council when the budget is considered.

#### 5 RISK MANAGEMENT

5.1 A risk assessment of the Council's budgets and reserves will be contained in the final budget papers to be presented to Cabinet and Council in February.

#### 6 EQUALITIES

6.1 Service Action Plans contain relevant references to equalities. An important consideration for the Panel is whether those Service Action Plans contain the right actions to help mitigate equalities issues arising from those plans.

6.2 The associated equalities impact assessments are published on the Council website and a link will be provided for Panel members. To be lawful the decision making process needs to take into account equalities issues.

# 7 CONSULTATION

- 7.1 The corporate implications of this report have been considered by Strategic Directors Group (SDG), including the Section 151 Finance Officer; Chief Executive and Monitoring Officer.
- 7.2 Further consultation has taken place as part of the previous Corporate Plan and Sustainable Community Strategy processes. Members of the Council are being consulted about the emerging new Vision and Values.
- 7.3 A Budget Fair was run in October 2011 to receive comments on the emerging budget plans. Separate consultation is also being arranged for the local business community.

# 8 ISSUES TO CONSIDER IN REACHING THE DECISION

8.1 All the following issues are relevant to Service Action Planning: Social Inclusion; Customer Focus; Sustainability; Human Resources; Property; Young People; Human Rights; Corporate Plan; Health & Safety; Impact on Staff; the Legal Considerations.

# 9 ADVICE SOUGHT

9.1 The Council's Monitoring Officer (Council Solicitor) and Section 151 Officer (Divisional Director - Finance) have had the opportunity to input to this report.

Contact person	David Trigwell, Divisional Director – Planning & Transport - Tel: 01225 394125
Background papers	Medium Term Service and Resource Plans as submitted to November meetings of Policy Development & Scrutiny Panels.

# Please contact the report author if you need to access this report in an alternative format



# Planning and Transport Development Service Action Plan

# 2012/13

This plan is an active document that will be reported against every six months via the Service Delivery Programme performance report. All staff that are part of the Service should have an opportunity to contribute to its creation and any new staff joining the Service should be made aware of this document as part of their induction.

Introduction			
Divisional Director	David Trigwell		
Lead Portfolio Holders	Cllr. Tim Ball and Cllr. Roger Symonds		
Staffing Establishment (2012/13)	107.5		
Scope of Service (size, proportions and activities)			

# **Planning Services:**

The Service is responsible for providing policies to guide and encourage future development in the district and the production of policy documents that set out the long-term planning framework. We offer a range of services including development planning, management of development and the natural/historic environment.

The Core Strategy is widely recognised as a key delivery tool for the achievement of the Councils Vision and Priorities. The Core Strategy and later stages of the LDF are a way to manage the future strategic issues across all areas of the community and ensure an up-to-date planning policy framework. The community at large see that these outcomes are facilitated through the development process. Planning Gain is recognised for its contribution to the delivery of Council priorities.

Development Management is responsible for the processing of planning applications, listed building and conservation applications, provision of pre application advice and planning permission enquiries and the enforcement of planning law. The Environment Team contributes to the stewardship of the built and natural environment, supplying expert advice to the planning application process, the forward planning process to the wider council and public.

# Dealt with per annum:

C2,700 planning applications, C600 pre application enquiries, C500 Householder development planning questionnaires, C10,000 correspondence, C700 Enforcement cases, C600 Tree Work enquiries, C100 Appeals

# **Building Control:**

We offer a range of services including Building regulations, Dangerous structures, Control of demolition work, Protection & monitoring of hot springs in Bath and Land Charges. We give professional, efficient and responsive service for customers on projects from small domestic extensions up to the large multi-million pound developments. The team has an in depth knowledge of the area and has experience with dealing with all types of work. In addition offers a free pre-application consultation service to customers. Dealing with

over 1100 building regulation applications per year ranging from small domestic works up to major, multi million pound Schemes. c2500 land charge searches. We also operate emergency 24/7 out of hours service for dangerous structures.

### Transport:

We offer a range of services including the development of major Transport Projects such as the Greater Bristol Bus Network, Bath Transport Package and other funding initiatives like CIVITAS and the Local Sustainable Transport Fund. We also provide advice on Highway Development Control, Transportation Planning (including traffic counts and modelling) and support Public Transport. We also work with adjoining local authorities in the West of England to co-ordinating transport policies and bid to Government for funding.

The projects which we have obtained funding for are:

Bath Transport Package Greater Bristol Bus Network CIVITAS Local Sustainable Transport Fund – Key Component Smartcard project

We are awaiting decisions on the following project: Local Sustainable Transport Fund – Major Bid

The service prioritised projects for inclusion within the Capital Programme in accordance with the Council's transport policies as set out in the Joint Local Transport Plan. We have a statutory responsibility to comment on highway and transport matters arising from planning applications and we negotiate improvements through section 106 agreements.

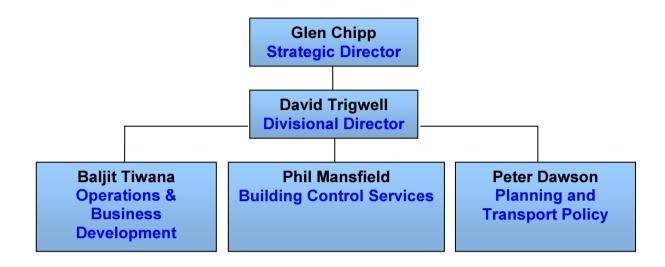
Transportation Planning provides advice in the future transport needs of the district including Traffic Modelling, Assessment of Major Planning

Applications, Travel Planning, Freight Policy, Parking Policy and Traffic Monitoring, Sub Regional Freight groups, Employers Travel Forum

Transport promotions and awareness campaigns.

Public Transport provide funds for Supported bus services & Community Transport Schemes. We also manage the Concessionary fares (Diamond Travelcard) and promotion of Smartcards.

# **Management Structure of Service**



# **Customer Profile**

Outline who your main customers are, e.g., service users, residents, other council services, officers, members, partners etc

The public whether they reside, work or visit Bath & North East Somerset are all customers. The services within this Division are responsible for the delivery of their aspirations for growth, sustainable development in a challenging heritage environment. Our planning and transport policies shape this process. We will work with local communities in response to the Localism agenda.

Building Control deals directly with the construction and design industry in competition with the private sector providers.

The Planning Development Management services shapes the District through the grant of planning approval within the context of planning policy and emerging Core Strategy. There are competing interests in this process which requires conflict resolution.

Development of both Planning and Transport policy enables the delivery of the jobs, homes and the facilities that a sustainable community needs. As such this provides a service to the future residents and businesses within the District.

In all cases this will include the public, developers, other Council services & members, other partner organisations such as the 4 UA's which make up the West of England Partnership, including the LEP & The Joint Transport Committee.

Typically with European transport related projects customers are the EC, future policy makers & those who visit, live & work in B&NES.

Target groups are identified in the Council's Statement of Community Involvement.

Are there any specific customer needs that require your service to change?

- Develop new registration system for organisations seeking approval of Sustainable Drainage schemes under the Flood &Water Management Act 2010
- Localism Act Need to respond to Neighbourhood Planning requests, duty to cooperate with other Local Authorities.
- Potential devolution of rail powers& DfT's proposals to devolve funding for Major Transport Schemes (to LEPs)
- Improved public transport information e.g. Real Time Information
- Introduction of Smart Card ticketless system
- More bespoke & timely pre-application advice
- We will review the use of Council Connect in the light of representations that access was preferred direct with Planning Officers.

# **Service Delivery**

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Planned improvements to service delivery in 2012/13

- Review management team following the changes undertaken in Transport in 2011/12.
- Establish a team to implement planning obligation delivery and CIL.
- Review of services provided through Council Connect
- Refocus of Planning Information Officers roles stopping PD enquiries and directing customers to Planning Portal
- Review of Pre-application service.
- Review of our application registration process.
- Implementation of local fee-setting (subject to Legislation)

- Internal review of approval for 3<sup>rd</sup> Parties to work on the highway in conjunction with Environmental Services.
- Review delivery of the capital programme & the Local Sustainable Transport Fund (bid dependent)
- Review single point of delivery for Traffic Regulation Orders with Environmental Services.
- Identify resources to allow transport & environmental bids to EU, DfT and other Government Departments for additional funding, including preparatory costs.
- Expand Building Control offer of additional' value added' services such as SBEM / Code for Sustainable Homes audits to its customers to generate additional income and further improve competitiveness of service
- Extend 'account manager' style service to major customers to give single, consistent point of contact
- Increase number of customer satisfaction returns by giving customers a wider choice of routes to respond
- Increase ease of making on-line applications and build in ability to pay on-line
- Investigate making plans and correspondence available electronically through Uniform as with Development Control to enable increased flexible working.

# Areas of the Service that are to be stopped or reduced in 2012/13 (due to budget pressures / change in focus etc)

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- As all schools now have travel plans we can refocus resources on delivering the LSTF projects
- Reprioritising enforcement investigation in light of agreed protocol (Subject to Revision of Parish Charter) Appendix 2
- Reduced financial contribution to Environmental Partnerships
- Reduce storage of paper files.

External influences / pressures that could impact on service delivery during 2012/13 (excluding budget pressures)

- The Core Strategy Inspector finds the Core Strategy unsound
- Localism Act 2011
- Delivery of Key Component of the LSTF Bid
- Failure to secure funding from submitted bids:
  - o Local Sustainable Transport Fund major scheme bid announcement in Jun 2012
- Competition in the building control market is fierce particularly in the midst of an economic downturn
- Future calls from EU for additional programmes
- Ensure effective and timely use of Complaints Procedure.

# **Service Costs**

# Explanation of Service costs (including areas of high spend and growth / investment)

- £150,000 growth extra planning resource to deliver CIL administration and management.
- Concessionary fares relies on adequate funding from Government.
- Supported bus services the council spends £1m per annum on supporting non-commercial bus routes. £32,000 of growth has been proposed to increase the frequency of 6/7 bus route
- The Council has successfully bid for European funding for Transport schemes. Business cases will be brought forward for one off funding for bids.
- £50,000 growth Avon Act enhancement S.32 Avon Act needs to be revised and extended to improve the protection of the hot springs in Bath.
- £240,000 growth is to cover the significant shortfall in Park and Ride income. This shortfall is likely to remain a challenge in the medium term.

# Value for Money improvements - planned efficiencies / savings to be made during 2012/13

- Planning Development Management adoption of local charging for applications to more fully cover costs if the legislation is passed by parliament £800,000.
- Redeployment of existing Transport staff to deliver Local Sustainable Transport Fund £100,000

# Summary from Medium Term Service & Resource Plan (add hyperlink to relevant web page for more detailed information)

-				· · · · ·
MTS&RP Items	2011/12 (for comparison) £'000	2012/13 £'000	2013/14 £'000	2014/15 £'000
Opening Budget	7,297	8,215	7,616	7,656
Removal of one-offs		(293)	0	0
Service Proposed Base Reductions to Balance Budgets	(637)	(932)	0	0
Service Proposed Growth	433	626	327	285
Proposed Base Budget	7,093	7,616	7,943	7,941

Target Budget	7,093	7,616	7,656	7,592
Deficit / (Surplus)	0	0	287	349
Additional Stretch Reductions	0	0	0	0
In Year Adjustments	1,122	n/a	n/a	n/a
Proposed Overall Budget	8,215	7,616	7,656	7,592

# **Workforce Planning**

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It is important that the Council continues to maintain and develop the workforce necessary to meet its future needs both in terms of the numbers employed and skills & competency required of those employees. To inform the forward Organisational Development and Workforce Planning Strategy, please complete the section below with details of actions you have taken or plan to address your service needs. The list of questions is neither exclusive or exhaustive but intended to assist you in considering the broader issues which may relate to either your service or Change Programme Workstreams.

Please also outline any identified needs that you cannot address/think will be more difficult to address.

Alternatively, if you service has developed a specific workforce plan, attach as an appendix to this Service Plan.

<ul> <li>Organisational Development: Implementation of 'future organisational model': <ul> <li>How are you developing new workforce structures/ways of working to support the 'future council' organisational model?</li> <li>What alternative service delivery arrangements are planned/anticipated?</li> </ul> </li> <li>Are you considering job redesign? If so how/what</li> </ul>	<ul> <li>The services that are currently provided on behalf of the Council by this Division are largely statutory.</li> <li>Ensuring the maintenance of a core officer group to deal with primary responsibilities. This is supported by built in flexibility using the planning framework and specialist consultants. In response to Localism Act and other legislation, we are making provision for specialist Enforcement and CIL roles. This structure will enable the service to respond to economic pressures, upturn or downturns.</li> <li>Work has already been undertaken to prepare the individual services to move to the future organisational model. Design &amp; Projects and Traffic and Safety have now migrated to the</li> </ul>

<ul> <li>What plans do you have for developing leaders in the new context?</li> <li>Do you have a programme to assess and develop manage competency and meet gaps?</li> <li>Have you identified new manager skills that will be necessary in th 'future council'</li> </ul> Skills & Competencies	<ul> <li>Developing a coaching culture within the service. The PDR process supports the annual training &amp; development plan for the division and there is a constant focus on ensuring that staff</li> </ul>
Leadership and Management Development:	<ul> <li>future organisational model we will continue to examine our culture, processes, structures &amp; ways of working. We will work with our UA partners reporting to our Joint Transport Committee &amp; will be fully engaged with our Local Enterprise Partnership.</li> <li>Building Control are investigating alternative models of service delivery with the active participation of LABC services.</li> <li>More flexible working is being pursued to increase efficiency and effectiveness of service.</li> <li>Job redesign initiated by job description reviews to reflect the council's Vision and to establish new funding opportunities</li> <li>Managers within the division will continue to be given every opportunity and encouragement to further develop their management skills, including leadership, managing change &amp; meeting customer needs, managing information &amp; knowledge, managing projects &amp; processes, all against a backdrop of diminishing resources.</li> </ul>
	<ul> <li>Environmental Services Division.</li> <li>World Heritage Site Management responsibility has moved to TLC.</li> <li>In order to effectively meet customer needs and to address the</li> </ul>

<ul> <li>Have you identified new skills/competencies that will be necessary for success in the new working environment/context?</li> <li>Do you think you have a significant skills gap, if so what and how might it be addressed?</li> <li>Have you identified that these skills might be missing/in short supply in the workforce as a whole?</li> </ul>	<ul> <li>streams against a background of change arising from budget pressures and new legislation.</li> <li>Need to develop a structure which is flexible to accommodate variable budget provision.</li> <li>Managers within the division will continue to be given every opportunity and encouragement to further develop their management skills, including leadership, managing change &amp; meeting customer needs, managing information &amp; knowledge, managing projects &amp; processes, all against a backdrop of diminishing resources.</li> <li>Build capability to manage challenging issues arising from any future restructuring. Some further development required. These would include capacity for management of CIL, Enforcement, LSTF, development of the LEP and further cross boundary working.</li> </ul>
<ul> <li>Recruitment &amp; Retention <ul> <li>Do you anticipate any recruitment difficulties in the current financial climate?</li> <li>Are you undertaking any activity with partner organisations etc to address current/future skills shortages</li> </ul> </li> <li>Is removal of the default retirement age likely to impact on you workforce?</li> </ul>	<ul> <li>There have been difficulties in filling key posts within the Division. Career grade addresses retention issues. Consideration given to separation of professional and managerial roles to enable focus on high level case work.</li> <li>Joint working with other UA's especially where skills shortages severe.</li> <li>Planning and Building Control Consultancy Framework.</li> <li>The removal of the default retirement age will not have an impact.</li> </ul>
Identified needs that cannot be addressed at service level/may be more difficult to address at this level	

# Equalities

We are committed to the Council's core value of ensuring there is equality of opportunity through employment and service delivery. We are committed to promoting equality and eliminating discrimination on the grounds of age, disability, faith/religion or belief, gender including transgender, marital / civil partnership status, race, colour, ethnic or national origin and sexual orientation. Equality Impact

Assessments (EIA) are carried out on all service changes and actions to mitigate impacts. **Please follow the link to the appropriate EIA.** <u>equality impact assessment: financial plan</u>

# Key Service Priorities 2012/13

It is important to show how each service priority links to the new Corporate Plan, in particular the four strategic objectives and high level outcomes set out in the table below. At the end of each priority, services **must** indicate whether it will contribute to an objective and add the reference letter for each outcome it will help to deliver.

Objectives	Outcomes	Ref
	Children and young people enjoy their childhood and are prepared for adult life.	Α
1. Promoting independence and positive lives for	Schools develop and extend their role in the local community	
	The Youth Service works with the community to provide opportunities to support and develop young people	С
everyone	Older people are supported to live independently.	D
	The people most in need are supported to live full active lives.	E
	Where people feel safe	Α
	There are decent affordable homes in private and social sector	В
2. Creating neighbourhoods	Clean streets and open spaces	С
where people are proud to	The quality of the environment is maintained or enhanced	D
live	Where people are able to travel easily with reduced traffic congestion and pollution	E
	Where local people actively lead the delivery of improvements in their community	F
	Where there are opportunities to participate in sports, leisure and cultural activities	G
	With a broad range of job and employment opportunities	Α
3. Building a stronger	With a strong local business sector, tourism, and local shopping	В
economy	Key development sites are delivered to increase the number of local businesses.	C
	A diverse low carbon economy with growth in the knowledge creative, and ICT industries	D

4. Developing resilient communities	Where local people have developed their skills and use them to improve their community	Α
	Where decisions are made as locally as possible	В
	Where there is easy access to public services and local amenities.	
	Communities have adapted to changes in our climate and are not dependent on high carbon energy	D
	Recycling and reduction in waste continues to be extended	E

Progress the Local Development Framework in accordance with the published						
Details of Service Priority		Local Development Scheme.				
Impact on local community	<ul> <li>Provision of homes</li> <li>Provision of new w</li> <li>Provision &amp; protect</li> </ul>	<ul> <li>The LDF will have a significant impact on local communities through;</li> <li>Provision of homes including affordable homes</li> <li>Provision of new workspace</li> <li>Provision &amp; protection of community and recreational facilities</li> <li>Protection of the natural &amp; historic environment</li> </ul>				
Groups of service users affected	Residents, business, pub gypsies & travellers	lic servio	ce providers, stud	ents, you	ing people, parish councils	
Key Activities (add more line	es as appropriate)		Timescales	P	Performance Measures	
Core Strategy: Receive Inspector's Report and adopt Core Strategy		July 2	luly 2012		LDS Milestone achieved & NI 154 & 159	
Place Making DPD: Approve MoD Concept Statements Issues & Options Consultation				LDS I 154 8	Vilestone achieved & NI ، 159	
Gypsy & Traveller Sites DPD: Submit for Examination		March 2013 LDS Milestone achiev		Vilestone achieved		
CIL: Hearings & adopt second review of	Planning Obligations SPD	January 2013 LD		LDS I	Vilestone achieved	
SCI: Adopt Neighbourhood Planning Pr Implement arrangements to respond to		July 2012 LDS Mileste		Milestone achieved		
Sustainable Construction and Retrofitti	ng SPD: adopt	Dec 2012		LDS I	LDS Milestone achieved	
WHS setting SPD: adopt		March 2013		LDS	LDS Milestone achieved	
Article 4 Direction: Report on options		July 2012		LDS	LDS Milestone achieved	
Annual Monitoring Report: Prepare & Publish		Dec 2012 LDS Milestone achieved		Vilestone achieved		
Contribution to Strategic Objectives – p contribute to:	lease indicate which of the C	orporat	e Plan objective	s and ou	itcomes this priority will	
Strategic O	hiective		Contributes -	Y/N2	Relevant Outcomes	

1. Promoting independence and positive lives for everyone	Y	A,B,D,E
2. Creating neighbourhoods where people are proud to live	Y	ALL
3. Building a stronger economy	Y	ALL
4. Developing resilient communities	Y	ALL

Priority 2:						
Details of Service Priority	Processing of planning applications to statutory requirements					
Impact on local community	Facilitating sustainable development					
Groups of service users affected	All users					
Key Activities			Timescales Pe		erformance Measures	
Continue to meet Government's targets for determining applications		On-go	oing NI157		a,b,c	
Process review and team reorganisation Apr-1		Apr-12	r-12			
Contribution to Strategic Objectives – pleas contribute to:	e indicate which of the Co	orporat	e Plan objectives	and out	comes this priority will	
Strategic Objec	tive		Contributes – Y	(/N?	Relevant Outcomes	
1. Promoting independence and positive live	ves for everyone		Y		ALL	
2. Creating neighbourhoods where people are proud to live			Y		ALL	
3. Building a stronger economy			Y		ALL	
4. Developing resilient communities			Y		ALL	

Priority 3:					
Details of Service Priority	of the requirements aris	Prepare for the introduction of Neighbourhood Plans and review the LDS in light of the requirements arising from the Decentralisation and Localism Bill (in conjunction with Policy & Partnerships Team)			
Impact on local community	planning policies within th	The new Act gives local communities and businesses greater autonomy to prepare planning policies within the policy framework provided by the Council. The Council also has new duties to facilitate communities in their neighbourhood planning activities			
Groups of service users affected	Residents, voluntary groups, businesses, developers and applicants				
Key Activities			Timescales	P	erformance Measures
Review SCI to reflect requirements arising from the Decentralisation & Localism Bill		Jun-1	-12 Milestone met		one met
Initial programme agreed with parish councils for Neighbourhood Planning		Apr-1	Apr-13 Milestor		one met
Contribution to Strategic Objectives – pleas contribute to:	se indicate which of the C	orporat	te Plan objectives	and ou	tcomes this priority will
Strategic Objec	tive		Contributes – Y	′/N?	Relevant Outcomes
1. Promoting independence and positive lives for everyone			Y		A,E
2. Creating neighbourhoods where people are proud to live			Y		A,B,C,D,E
3. Building a stronger economy			Y		A,C,D
4. Developing resilient communities			Y		A,B,D

Priority 4:						
Details of Service Priority		Maintaining and enhancing a distinctive and outstanding natural environment to Inlock the services it provides to underpin the health and wellbeing of the community				
Impact on local community	Supporting the delivery of the Su Strategy	ustainable Commu	nity Strategy and Core			
Groups of service users affected	All users					
Key Activitie	es a la companya de la compa	Timescales	Performance Measures			
Provide specialist input into the LDF and Development Management to support service priorities and timescales		March-13	Timescales achieved			
Work with Natural England and others to deliver our biodiversity duties through policy development and implementation. Work towards securing suitable management of European wildlife sites (SAC & SPA). Pilot area - Horsecombe Vale		March-13	NI157			
Work with our Environmental Partnerships ( K&A Canal, Avon & Frome Valley and BRER help deliver our environmental objectives	• • •	March-13	Management Plans reflect B&NES priorities			
Continue to meet local target for determinin applications/notifications and make Tree Pr	•	March-13	QPR			
Initiate review of Landscape Character Asse including pilot study for character area land	• •	Summer 2012	Review report produced			
Support strategic environmental funding bio Environment Agency and other identified fu environmental outcomes		March-13	Bids submitted within agreed timescales			
Contribution to Strategic Objectives – pleas contribute to:	e indicate which of the Corporate	Plan objectives a	nd outcomes this priority will			
Strategic Object	tive	Contributes – Y/	N? Relevant Outcomes			

1. Promoting independence and positive lives for everyone	Y	A,B,D,E
2. Creating neighbourhoods where people are proud to live	Y	A,C,D,E
3. Building a stronger economy	Y	C,D
4. Developing resilient communities	Y	A,B,C,D

Priority 5:						
Details of Service Priority	Adopt and implement th	Adopt and implement the revised Planning Enforcement policy.				
Impact on local community	Confidence that we can for	Confidence that we can focus our resources				
Groups of service users affected	Residents and businesses	Residents and businesses				
Key Activities	Timescales Performance Measures					
Member agreement to revise policy	Jun-12 Policy adopted			adopted		
Introduce standard pro-forma for enforcem	ent complaints Jun-1		2 Pro-fo		orma in use	
Robust monitoring and reporting	Sept-		12 Annua		l report	
Contribution to Strategic Objectives – please indicate which of the Corporate Plan objectives and outcomes this priority will contribute to:						
Strategic Object	ctive		Contributes – Y	′/N?	Relevant Outcomes	
1. Promoting independence and positive lives for everyone			Y		В	
2. Creating neighbourhoods where people are proud to live			Y		A,D,F,G	
3. Building a stronger economy			Y		D	
4. Developing resilient communities			Y		B,D	

Priority 6:						
Details of Service Priority	<ul> <li>Review of support and pre-application processes</li> <li>Review of our application registration process.</li> <li>Review of Pre-application service.</li> <li>Review of services provided through Council Connect</li> <li>Refocus of Planning Information Officers roles - stopping PD enquiries and directing customers to Planning Portal</li> </ul>					
Impact on local community	A more efficient and fit for purpose service.					
Groups of service users affected	Developers and applicants					
Key Activities			Timescales P		erformance Measures	
Engage with user group on scope of service.		Jan-12				
Adopt a revised policy and procedure		Oct-12				
Adopt charging schedule	Oct-1		2			
Contribution to Strategic Objectives – please indicate which of the Corporate Plan objectives and outcomes this priority will contribute to:						
Strategic Objec	tive		Contributes – Y	/N?	Relevant Outcomes	
1. Promoting independence and positive lives for everyone			Y		ALL	
2. Creating neighbourhoods where people are proud to live			Y		ALL	
3. Building a stronger economy		Y			ALL	
4. Developing resilient communities			Y		ALL	

Priority 7:					
Details of Service Priority	Decentralisation of Planning Application fees.				
Impact on local community	Will enable the establishment of	f a service which suit	s local n	eeds	
Groups of service users affected	All users of the Planning Applic	ation service as well a	as the w	ider public.	
Key Activities	Timescales			erformance Measures	
Set fees that reflect full cost recovery	Subject to Parliamentary Progress				
Publish and consult on fee schedule	Subject to Parliamentary Progress Subject to Parliamentary Progress Subject to Parliamentary Progress				
Finalise fees					
Parliamentary stage					
Reforms come into force	Subject to Parliamentary Progress				
National fees removed	Subject to Parliamentary Progress		New local fee schedule introduced.		
Contribution to Strategic Objectives – pleas contribute to:	se indicate which of the Corpor	ate Plan objectives	and out	comes this priority will	
Strategic Object	tive	Contributes – Y	′/N?	Relevant Outcomes	
1. Promoting independence and positive li	ves for everyone	Y		ALL	
2. Creating neighbourhoods where people	are proud to live	Y		ALL	
3. Building a stronger economy		Y		ALL	
4. Developing resilient communities		Y		ALL	

Priority 8:	
Details of Service Priority	Maintaining and enhancing a distinctive and outstanding built and historic environment fit for the future
Impact on local community	Stimulating economic growth, attracting investment and tourism, and a focus for successful regeneration.
Groups of service users affected	Virtually all communities can benefit from distinctive, enjoyable and successful places in which to live and work.

	Key Activities		Timescales	Pe	erformance Measures
	Continue to meet Government's and local targets for determining applications for consent and advising on major developments.	On-go	ing	Quarte	erly returns
	Ensure all administrative duties in respect of the new Bath List are actioned	Jun-12		Owners notified	
ו	Making the Historic Environment Record available online	Jun-12	2	Link to achiev	Heritage Gateway ed
	Continue to appraise rural conservations areas subject to resource availability	March	13		rce review carried out and praisal published
	Embed good design and Placemaking in emerging planning guidance	March-13			
	Promote sustainable and construction & retrofitting to support corporate climate change agenda	July-12		SPD completed	
	Deliver aspects of the WHS management plan through consideration of impacts through the development management process and policy guidance on WHS setting	March-13		WHS S	SPD adopted
	Consider the requirements for a Heritage strategy depending on the outcome of the NPPF	March-13			
	Contribution to Strategic Objectives – please indicate which of the Co contribute to:	orporat	e Plan objectives a	and out	comes this priority will
	Strategic Objective		Contributes – Y	′/N?	Relevant Outcomes
	1. Promoting independence and positive lives for everyone		Y		ALL

2. Creating neighbourhoods where people are proud to live	Y	ALL
3. Building a stronger economy	Y	ALL
4. Developing resilient communities	Y	ALL

Priority 9:						
Details of Service Priority		mplement the process for monitoring compliance of Planning Obligations and prepare for adoption of the CIL regime.				
Impact on local community	It will ensure that the com and CIL agreements.	t will ensure that the community receives maximum benefit from planning obligations and CIL agreements.				
Groups of service users affected	All users					
Key Activities	Timescales Performance Measures				erformance Measures	
Ensure that Enforcement and Monitoring is adequately resourced. (This will include developer contributions compliance activity)		Apr-12		Post fi	Post filled	
Rollout corporate management system for the monitoring of developer contributions.		Apr-12		New s	New system in place	
Annual monitoring report produced on developer contributions       Developer contributions		Dec-12 Mile		Milest	tone achieved	
Contribution to Strategic Objectives – please indicate which of the Corporate Plan objectives and outcomes this priority will contribute to:						
Strategic Objective		Contributes –		(/N?	Relevant Outcomes	
1. Promoting independence and positive lives for everyone		Y			ALL	
2. Creating neighbourhoods where people	are proud to live		Ŷ		ALL	

3. Building a stronger economy	Y	ALL
4. Developing resilient communities	Y	ALL

Priority 10:	
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Details of Service Priority	Ensuring compliance with building regulations on building work covered by the Building Control section
Impact on local community	Improving the health, safety and welfare of people in and about buildings, improving energy efficiency of buildings and reducing water usage in dwellings
Groups of service users affected	People who live in, work in and visit B&NES

Key Activities (add more lines as appropriate)	Timescales	Performance Measures
Ensuring 90% of applications are dealt with within 3 weeks of initial submission	On-going monthly	Service target - QPR
Target of 90% customer satisfaction (satisfied/very satisfied)	On-going monthly	Service target - QPR
Increase percentage of customer satisfaction returns by giving customers a wider choice of routes to respond	Sept 2012	Service target - QPR
Further expand Building Control offer of additional' value added' services such as SBEM / Code for Sustainable Homes audits to its customers to generate additional income, further improve competitiveness of service and assist in greater energy saving measures in buildings	Sept 2012	Direct financial return identified
Extend 'account manager' style service to major customers to give single, consistent point of contact	Sept 2012	All partner companies to have account manager
Increase ease of making on-line applications and build in ability to pay on-line	April 2013	20% applications received on- line
Investigate making plans and correspondence available electronically through Uniform as per Development Control to	April 2013	Implementation by April 2013

enable increased flexible working				
Increase number of companies in Partner Authority Scheme to enable B&NES Building Control to assess their building regulation submissions and thus generate additional income.	April 20	013	2 addi signec	tional partner companies l up
Contribution to Strategic Objectives – please indicate which of the Contribute to:	orporate	e Plan objectives a	and ou	tcomes this priority will
Strategic Objective		Contributes – Y	′/N?	Relevant Outcomes (A-F) see above
1. Promoting independence and positive lives for everyone		N		-
2. Creating neighbourhoods where people are proud to live		Y		С
3. Building a stronger economy		N		-

Investigate measures to enhance the protection of hot springs in Bath and to introduce charging for Avon Act applications			
Ensure continued protection of the hot springs due to the major boost they provide for the tourist economy in the area.			
People who live in, work i	People who live in, work in and visit B&NES		
vities Performance Measures			
Investigate other legal / regulatory avenues which may be necessary to protect hot springs from invasive processes such as hydro fracturing and develop suitable action plan		Action plan developed	
	introduce charging for A Ensure continued protecti the tourist economy in the People who live in, work i s which may be asive processes such as	introduce charging for Avon Act applications         Ensure continued protection of the hot springs due the tourist economy in the area.         People who live in, work in and visit B&NES         Timescales         s which may be asive processes such as	

contribute to:		
Strategic Objective	Contributes – Y/N?	Relevant Outcomes (A-F) see above
1. Promoting independence and positive lives for everyone	N	-
2. Creating neighbourhoods where people are proud to live	N	-
3. Building a stronger economy	Y	В
4. Developing resilient communities	N	-

# Priority 12:

Details of Service Priority	Dealing with all reporte around buildings	Dealing with all reported dangerous structures to ensure safety of people in and around buildings				
Impact on local community	Maintaining and improvin	Maintaining and improving public safety				
Groups of service users affected	People who live in, work	People who live in, work in and visit B&NES				
Key Activiti	Key Activities Timescales		Timescales	Pe	erformance Measures	
Ensure a technical assessment of all reported dangerous structures with 24hrs of report and within 2hrs for urgent events		bing				
Contribution to Strategic Objectives – contribute to:	please indicate which of the C	Corporat	te Plan objectives a	and out	comes this priority will	
Strategic O	Strategic Objective		Contributes – Y	/N?	Relevant Outcomes (A-F) see above	
1. Promoting independence and positi	ve lives for everyone		N		-	
2. Creating neighbourhoods where peo	ple are proud to live		Y		Α	
3. Building a stronger economy			N		-	

4. Developing resilient communities	N	-
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Priority 13:					
Details of Service Priority	Creating neighbourhoods where people are proud to live. Civitas				
Impact on local community	People are able to travel easily with reduced traffic congestion and pollution. The profile of transport is raised both in B&NES and the EU.				
Groups of service users affected	· ·	on, Members, Policy Maker by car, by HGV or public	s, Users of the demonstration transport.		
Key Activities (add more lines as	s appropriate)	Timescales	Performance Measures		
EC Audit at B&NES response to auditors re 2011	port post audit in Nov	March/April 2012	Auditors sign off.		
Draft & Final Deliverable Reports for the Bar partner measures reports.	Bath Measures X 4 & 3         April- Sept 2012         Acceptance by EC				
Annual Review year 4	Sept 2012 Acceptance by EC				
Intermediate Activity Report including budg	et financial statement.	March/ April 2012	Acceptance by EC and settlement of financial claim		
Periodic Progress Report 4 including finance form C annually )	ncial claim ( sign off of August /Sept 2012 Acceptance by EC				
Consortium Meeting X1 Perugia		September 2012			
Measure 1.3 Trial Hybrid Vehicle, dissemina deliverable report.	tion & evaluation & final	March 2012	Acceptance by EC		
Measure 3.4 Demand Management of Freigh dissemination, evaluation and final delivera	-	May 2012 Report March 2012	Acceptance by EC		
Measure 4.3 Way finding & Information Syst Furniture, dissemination, evaluation & final		Report March 2012	Acceptance by EC		
Measure 5.4 City Centre Demonstration, dis & final deliverable report.	semination, evaluation	Report March 2012	Acceptance by EC		

4. Developing resilient communities	Y		C,D,E
3. Building a stronger economy	N		-
2. Creating neighbourhoods where people are proud to live	Y		A,D,E
1. Promoting independence and positive lives for everyone	N		-
Strategic Objective	Contributes – Y/N?	•	Relevant Outcomes
Contribution to Strategic Objectives – please indicate which of the C contribute to:	orporate Plan objectives	and ou	tcomes this priority will
Close Down of Project and Budget	September to December 2012 Acceptance by EC		tance by EC
Evaluation & Dissemination plans for all of above measures.	September 2012	Acceptance by EC	
Measure 7.2 Freight Transhipment Operation, dissemination, monthly evaluation & final deliverable report. ( 2 <sup>nd</sup> year of trial financed by Council's)	Report March 2012 Trial December 2012	Accep	tance by EC
Measure 6.4 Bicycle Hire "Bike in Bath "installation Dissemination, evaluation & final deliverable report.	Report June 2012	Accep	tance by EC
Measure 6.3 City Car Club clean vehicle trial, dissemination, evaluation & final deliverable report.	Report March 2012	Accep	tance by EC

Priority 14:				
Details of Service Priority	Creating neighbourhoods where people are proud to live. Delivery of the Bath Transportation Package			
Impact on local community	To reduce congestion, improve the environment, improve accessibility & support economic growth.			
Groups of service users affected	Users of public transport on 9 showcase bus routes, including P & R. Better travel information for those who visit or work in Bath. Improved city centre environment.			
Key Activities	Timesca	les	Performance Measures	

Continuing client role	2012/2	2013	Key m	ilestones
Bus Shelter Design, public consultation.	Early	2012	Memb	ers accept shelter design.
Discharge of planning pre commencement planning conditions	Spring	g 2012	Sign o	ff of conditions by planning
Construction Communications Strategy	Spring	<u>,</u> 2012		
Procurement of project elements for construction	Spring	g 2012	VFM d	lemonstrated
Contribution to Strategic Objectives – please indicate which of the contribute to:	Corporat	te Plan objectives	and out	tcomes this priority will
	Corporat	te Plan objectives Contributes –		tcomes this priority will Relevant Outcomes
contribute to:	Corporat			
contribute to: Strategic Objective	Corporat	Contributes –		Relevant Outcomes
contribute to:         Strategic Objective         1. Promoting independence and positive lives for everyone	Corporat	Contributes – Y		Relevant Outcomes D,E

Priority 15:					
Details of Service Priority	Creating neighbourhoods where people are proud to live. Key component LSTF				
Impact on local community	A reduction in carbon emissions, an improvement in air quality, & a reduction in congestion. Awareness raising campaigns.				
Groups of service users affected	People travelling to work on key corridors of A4, A362, A367 during peak hours.				
Key Activities	Timescales Performance Measures				
Employer Engagement		2012/13	NJLTP3 Indicators: Congestion, Bus passengers, CO2 emissions, Rail Passengers, Cycle Users		

Market Research & Evaluation	2012/	13		
Development of Strategic Routes for Walking & Cycling	2012/ <sup>-</sup>	13	JLTP Ir	ndicator: Cycle users
Promotions & Marketing Activities	2012/ <sup>-</sup>	13	Bus pa	Indicators: Congestion, ssengers, CO2 emissions, assengers, Cycle Users
Contribution to Strategic Objectives – please indicate which or contribute to:	f the Corporat	e Plan objectives a	and out	comes this priority will
Strategic Objective		Contributes – Y	/N?	Relevant Outcomes
Strategic Objective 1. Promoting independence and positive lives for everyone		Contributes – Y N	/N?	Relevant Outcomes -
			//N?	Relevant Outcomes - E
1. Promoting independence and positive lives for everyone		N	/N?	-

# Priority 16:

Fliolity 18.					
Details of Service Priority	Creating neighbourhoods where people are proud to live. Local Sustainable Transport Fund. Bid decision anticipated Summer 2012				
Impact on local community	Wide ranging awareness raising.				
Groups of service users affected	Commuters, large employers, education providers.				
Key Activities		Timescales	Performance Measures		
Project 2 Business Travel		2012/13 bid dependent	JLTP3 Indicators: Congestion, Bus passengers, CO2 emissions, Rail Passengers, Cycle Users,		
Project 3 Key Commuter Routes		2012/13 bid dependent	As above		

Project 4 Vibrant Streets	2012/	13 bid dependent	As ab	oove
Project 5 Rural Links & Hubs	2012/	13 bid dependent	As ab	oove
Project 6 Key Centres	2012/	12/13 bid dependent As		oove
Project 7 Move to Secondary School	Project 7 Move to Secondary School 2012/1		As ab	ove
Project 8 Preparing for Adulthood	2012/13 bid dependent		As above	
Project 9 Universities	2012/13 bid dependent		As above	
Contribution to Strategic Objectives – please indicate which of the contribute to:	Corporat	te Plan objectives a	nd out	comes this priority will
Strategic Objective		Contributes – Y/	'N?	Relevant Outcomes
1. Promoting independence and positive lives for everyone		Y		Α
2. Creating neighbourhoods where people are proud to live		Y		D,E,F
3. Building a stronger economy		Y		Α
4. Developing resilient communities		Y		B,C,D

Priority 17:						
Details of Service Priority Creating neighbourhoods where people are proud to live. Prioritise and confirm the annual programme of integrated transport schemes.						
Impact on local community	More walking, cycling and use of public transport. Safer roads and reduced pollution and carbon emissions.					
Groups of service users affected						
Key Activities Timescales Performance Measures						
Developing programme of integrated transp	oort schemes	March 2013	NI047, NI048, NI176, NI178			

Contribution to Strategic Objectives – please indicate which of the Corpor	Bu Ra	LTP3 Indicators: Congestion, is passengers, CO2 emissions, il Passengers, Cycle Users, outcomes this priority will
contribute to: Strategic Objective	Contributes – Y/N?	P Relevant Outcomes
1. Promoting independence and positive lives for everyone	Y	D
2. Creating neighbourhoods where people are proud to live	Y	A,D,E
3. Building a stronger economy	Y	С
4. Developing resilient communities	Y	B,C,D

Priority 18:					
Details of Service Priority	Quest EC project Duration 30 months. 19 partners. Project commenced May 2011				
Impact on local community	Wider impact than local community as raised Bath's profile with the EC.				
Groups of service users affected	Raising public awareness of urban mobility plans. Involving Key stakeholders in transport field amongst others.				
Key Activities		Timescales	Performance Measures		
Quick Scan Stakeholder engagement X 2 Development of Audit tool. Deliverable is an audit tool which will be rolled out EU wide to assist other countries in making their Sustainable Urban Mobility Plans			Acceptance of audit tool by EC reviewers. Raises profile of JLTP objectives across EU& beyond.		
Host Workshops X2 between June 2012 –M	ay 2013				
Contribution to Strategic Objectives – please indicate which of the Corporate Plan objectives and outcomes this priority will contribute to:					

Strategic Objective	Contributes – Y/N?	Relevant Outcomes
1.Promoting independence and positive lives for everyone	N	-
2.Creating neighbourhoods where people are proud to live	Y	D
3.Building a stronger economy	N	-
4.Developing resilient communities	Y	А

Priority 19:					
Details of Service Priority	Responding to other EU calls from FP 7 programme or similar resulting in bids being developed/submitted.				
Impact on local community	Wider impact than local co	Wider impact than local community as raises Bath's profile with the EC.			
Groups of service users affected	Raising awareness of sus	Raising awareness of sustainable urban mobility plans.			
Key Activities Timescales Performance Measures					
Key ActivitiesDevelopment of other Bids. Social Car bid submitted in May 2011.Anticipate notification end of year 2011. If successful, in all cases match funding issue will require to be addressed which would typically be 25 – 30% of any award of grant.If successful anticipate activities similar to Quest & Civitas. As Civitas concludes opportunity to develop bids diminishes. (all bids match funding dependent & reliant on internal & external expertise) Need to allow circa £50k to bid, this amount could be shared if bid jointly with others. Expression of interest made to consortium working on Tactics proposal.		All bid dependent			
An expression of interest has been given for working on the Tactics proposal.	or joining the consortium	Bid dependent			

Contribution to Strategic Objectives – please indicate which of the Corporate Plan objectives and outcomes this priority will contribute to:

Strategic Objective	Contributes – Y/N?	Relevant Outcomes
1. Promoting independence and positive lives for everyone	n/k yet	
2. Creating neighbourhoods where people are proud to live	n/k yet	
3. Building a stronger economy	n/k yet	
4. Developing resilient communities	n/k yet	

#### **Priority 20 Details of Service Priority** Introduction of District wide 20mph speed limits Impact on local community Improved road safety Groups of service users affected Pedestrians including children, cyclists and those without access to cars **Key Activities** Timescales **Performance Measures** 2012/12 - 2014/15 Consult on scope of speed limits - Rolling programme Slower traffic/reduced causalities Contribution to Strategic Objectives – please indicate which of the Corporate Plan objectives and outcomes this priority will contribute to: Contributes – Y/N? **Relevant Outcomes Strategic Objective** 1. Promoting independence and positive lives for everyone Υ Α 2. Creating neighbourhoods where people are proud to live Υ Α 3. Building a stronger economy Ν

Υ

4. Developing resilient communities

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B,E

Details of Service Priority	Develop a Transport Strategies	Develop a Transport Strategy for Bath. To include car, coach parking and H.G. strategies			
Impact on local community	Sustainable approach to t	Sustainable approach to transport to support the growth set out in the core strategy			
Groups of service users affected	Everyone	Everyone			
Key Activities	3		Timescales	Pe	erformance Measures
Consult		2012 Adoption of strateg		Adoption of strategy	
Contribution to Strategic Objectives – pl contribute to:	ease indicate which of the C	orporat	e Plan objectives a	and out	comes this priority will
Strategic Ob	jective		Contributes – Y	/N?	Relevant Outcomes
1. Promoting independence and positive lives for everyone			Y		A,B,D,E
2. Creating neighbourhoods where people are proud to live			Y		D,E
3. Building a stronger economy			Y		A,B,C
4. Developing resilient communities					

Priority 22:				
Details of Service Priority	Improved access to the city from the East			
Impact on local community	Support economy and protect communities			
Groups of service users affected	Bath residents & visitors			

Key Activities		Timescales	P	erformance Measures
Liaise with Wiltshire	2012/	13	Alterna Bath	ative to P&R at A4 East of
Contribution to Strategic Objectives – please indicate which of the Corporate Plan objectives and out contribute to:			tcomes this priority will	
Strategic Objective		Contributes – Y	′/N?	<b>Relevant Outcomes</b>
1. Promoting independence and positive lives for everyone		N		-
2. Creating neighbourhoods where people are proud to live		Y		D
3. Building a stronger economy		Y		B,D
4. Developing resilient communities		N		-

# Appendix 1 – Key Performance Measures and Targets 2012/13

Service Priority no	Key Measure(s)	2012/13 Target(s)	Strategic Objective(s)	Outcomes(s)
2	NI157a Major Planning Apps. within 13 weeks	60%	1,2,3,4	ALL
2	NI157b Minor Planning Apps. within 8 weeks	65%	1,2,3,4	ALL
2	NI157c Other Planning Apps. within 8 weeks	80%	1,2,3,4	ALL
1	NI159 New housing deliverable	100%	1 2,3,4	A,B,D,E ALL
1	NI154 New homes completed		1 2,3,4	A,B,D,E ALL
4	% of Tree Preservation Order applications determined in 8 weeks	80%	1 2 3 4	A,B,D,E A,C,D,E C,D A,B,C,D
4	% of Conservation Area notifications determined within 6 weeks	80%	1 2 3 4	A,B,D,E A,C,D,E C,D A,B,C,D
13 In accordance with evaluation plan. JLTP 3 & emerging indicators growth contribution		Efficient close down of project. improve the environment. improve accessibility reduce congestion support economic growth contribute to better safety, security &	2 4	A,D,E C,D,E

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			health.		
	14	JLTP 3 & emerging indicators	To be determined	1 2 3 4	D,E A,E A,B,C CD
	15	JLTP 3 & emerging indicators	To be determined	2 3 4	E A C,D
	16	JLTP 3 & emerging indicators	To be determined	1 2 3 4	A D,E,F A B,C,D
Pane 110	17	JLTP 3 & emerging indicators	To be determined	1 2 3 4	D,0,0 D A,D,E C B,C,D
	18		To secure other sources of funding	2 4	DA
	19	Other EU Bids priority	To secure other sources of funding	1 2 4	A A B,E

## Planning Services Enforcement Policy

#### June 2011

This Policy aims to provide an efficient planning enforcement service in support of the Council's statutory planning service in a clear, consistent, proportionate and open manner. It sets out the standards individuals and organisations can expect from Bath & North East Somerset Council in carrying out its planning enforcement functions.

#### PRINCIPLES

It is important to appreciate that enforcement of planning regulations is not a statutory function. While it is clearly unsatisfactory for anyone to carry out development without first obtaining the required permission, The Local Planning Authority cannot serve an enforcement notice solely to regularise development that would otherwise be acceptable on its planning merits.

Only the Local Planning Authority (Bath and North East Somerset Council) is empowered to take planning enforcement action in cases where it is 'expedient' to do so, having regard to the provisions of the Development Plan and to any other material considerations.

In most cases, it is not illegal to undertake work without express planning permission. However, Bath and North East Somerset Council take such cases very seriously in order to ensure that the public benefit from the natural and built environment and the quality of their planning decisions. The integrity of the Local Planning Authority (LPA) and Development Management function depends on the Council's ability to take appropriate enforcement action.

Not all buildings or uses need planning permission. Some do not fall within the Planning Act, some are permitted development by Government Regulations and others will be immune from enforcement action.

NB. These decisions will be a matter for officers of the Planning Authority (B&NES) and not subject to public consultation.

#### OBJECTIVES

The objectives of the enforcement process are to:

- Investigate and resolve unauthorised planning development and works to listed buildings
- Investigate and resolve unauthorised works to protected trees and hedgerows;
- Investigate and resolve non compliance with planning permissions, conditions and Planning Agreements.

• Respond to complaints in an efficient and timely way.

This enforcement policy incorporates the principles of:-

- **Consistency** Each individual matter will be considered on its merits; will be a consistent approach to enforcement action in similar circumstances. It does not mean uniformity.
- **Proportionality** As far as the law allows, the Planning Service will take account of the circumstances of the case and the degree of harm or potential harm in planning terms when considering appropriate action
- **Openness** The Planning Service will:
  - Keep complainants, owners/developers and Ward Councillors informed about any formal action, including case closures with any investigation;
  - Make it clear as to why the Local Planning Authority has decided to take or not to take formal enforcement action or why the case has been closed

#### PRACTICE

The Council's planning enforcement team will therefore **only** investigate those matters that **constitute a breach of planning control** within the terms of the Town Country Planning Act, 1990 (as amended), The Planning (Listed Buildings and Conservation Areas) Act 1990 and the High Hedges Regulations.

This will consist of

- Unauthorised buildings, uses, works to listed buildings, advertisements;
- non compliance with permissions, conditions and Planning Agreements; and
- unauthorised works to protected trees and hedgerows.

The emphasis will be firmly on negotiating compliance or, wherever possible, regularising breaches of planning control before considering taking formal enforcement action. The Council will only take formal enforcement action where it considers it is **expedient to do so.** i.e. in cases where

- 1. the breach cannot be resolved e.g. submission of a planning application
- 2. planning permission is unlikely to be granted

Complaints will NOT be investigated for the following:-

- Neighbour disputes e.g. overhanging gutters/rain water goods, boundary fences (except within the curtilage of listed buildings)
- Civil disputes e.g. boundary disputes, landownership, access rights, Covenants or other legal procedures.
- Short term temporary structures.

- Short term temporary uses.
- Signs or other structures within the public highway
- Breaches of control that are more effectively covered by other legislation e.g under the Property lease, Environmental Pollution Control,
- Anonymous complaints
- Where complaints relate to matters of private interest.

There are checks and balances built into the Planning enforcement process to allow for negotiations, regularisation and statutory time scales (for an application and or appeal). This is often beyond the control of the Local Planning Authority and can result in a lengthy process during which no formal action can be taken.

#### SERVICE STANDARDS

In exercising its enforcement function, all complaints about alleged breaches of planning control must be received **in writing**.

General Action	No. of working days
All complaints received by e mail will be acknowledged by return	1 day
All sites will be visited on an unannounced basis during the week following receipt of the complaint	10 days
The complainants will be informed in writing if there is no case to investigate and the LPA's reasons for closing the case.	15 days
Cases to be investigated further will be allocated to a case officer and the complainant advised accordingly.	
Cases will be subject to regular reviews.	
Complainants and subjects will be updated <b>only</b> where there is any formal action e.g. issue statutory reports, Notices, applications and/or appeal or case closed.	

The Planning Enforcement Service will ensure that:

Planning Services will monitor the number of investigations carried out, record any action taken, whether formal or informal and publish statutory actions on the public web site.

#### General Principles for Good Enforcement Procedures

The Planning Enforcement Service will ensure that each alleged breach will be investigated and assessed against the criteria set out above.

In general terms, customers can expect

- Advice from an officer to be put clearly, simply and in writing.
- Where no action can, or is to be taken, the complainant and the subject will be notified in writing of the reasons for that decision.
- Unless immediate action is required, officers will endeavour to negotiate compliance or resolution and to provide the opportunity to discuss the circumstances of the case before formal action is taken.
- Where immediate action is considered necessary, an explanation of the reasons will be given at the time and confirmed in writing together with a time scale for implementation.
- Where formal action is taken by the Local Planning Authority issuing a statutory enforcement notice, all parties served with a copy of the notice will be informed of the appeal procedure and advised in writing of the consequences of non-compliance with such a notice.
- The Planning Service will consider prosecuting individuals or organisations who do not comply with any formal notice served on them, and will consider taking direct action, where necessary, having regard to degree of harm, public safety and public interest.
- Where no formal action is considered appropriate, the reasons will be given to the subject and the complainant.
- Enforcement investigation cases will be closed in accordance with the planning enforcement criteria set out below.
  - No breach was found
  - Breach has been removed/use ceased/compliance
  - Submission of planning application/listed building application
  - Submission of appeal
  - Not expedient to take enforcement action i.e.
    - Permission is likely to be granted
    - Breach is not causing significant harm (de minimus)

Cases can be reopened depending on the outcome of the above

The Council's Scheme of Delegation will be applicable in all cases.

#### SUBMITTING A COMPLAINT

A complaint about an alleged breach of planning regulations can be submitted by anyone, including private individuals, public bodies, elected members and council officers. All complaints must be received in writing or through the on line proforma giving -

- the address of the property where the alleged breach has taken place
- the nature of the alleged breach
- the name and address of the complainant
- a contact telephone number
- any evidence available including a plan if possible

Please submit your complaint to <u>Planning enforcement@bathnes.gov.uk</u> or in writing to Planning Services at Po Box 5006., Bath BA1 1JG.

In order to ensure there is no misunderstanding in the detail or the validity of the complaint, all telephone complaints <u>must</u> be followed up in writing with the information identified above. Complainants details will be taken in confidence, subject to the Freedom of Information Act, but are necessary to establish the validity of the complaint and to enable complainants to be kept informed. Complainants should however be aware that in some cases it may be a relatively simple deduction for a subject to identify the source of the complaint.

#### NOTE - Anonymous complaints will not be investigated.

#### OTHER ADVICE

Planning Services have produced advice notes and information on enforcement matters in relation to:

- Trees
- Hedgerows
- High Hedges

The Planning Service will seek to provide further advice notes to provide guidance to the public and other interested parties.

#### Complaints about the Service

Please note the comments in the section headed Principles above.

If, however, you are unhappy about the level of service you have received from Planning Services or how the process and procedures used in carrying out its enforcement functions you may discuss the matter with the Senior Enforcement Officer or take it further through the Council's Corporate Complaints Procedure. Details of this can be found at

http://wwwi/councilanddemocracy/corporatecomplaints/Pages/complaintsprocedure2. aspx#The1

<u>Please note</u> - Only the Local Planning Authority can decide what, if any, action is required in planning enforcement cases. However, if you do not agree with the LPA's decision to either take or not to take formal action, Officers will provide <u>only one</u> response in writing to explain the decision. No further correspondence will be undertaken after that, unless there is a material change in circumstances.

#### **BATH & NORTH EAST SOMERSET COUNCIL**

## PLANNING ENFORCEMENT COMPLAINT

Please fill in the information requested below and include any plans or photographs you feel may be useful. **[N.B. Anonymous complaints will not be investigated]** 

Date	Address of alleged breach
24.0	
Plan of site [please use sep	arate piece of paper if required]
How long has breach	Description of alleged breach
been occurring	
Any known planning	
history	
Name of owner	Address of owner
Their tel. number	Their E mail address
Information below will remain c	onfidential
Your name	Your address
Your Tel. number	Your E mail address

#### BATH AND NORTH EAST SOMERSET COUNCIL

#### PLANNING, TRANSPORT ANMD ENVIRONMENT POLICY SCRUTINY PANEL

#### TUESDAY 17<sup>TH</sup> JANUARY, 2012

#### IMPLEMENTATION OF 20 MPH SPEED LIMITS

#### 1 BACKGROUND

- 1.1 The council has allocated £500k to implement 20mph speed limits in Bath and North East Somerset over the next 3 years. The purpose of this report is to consult panel members on the criteria used to implement 20mph speed limits within the district based on national guidance and case studies.
- 1.2 Since 1999, the Road Traffic Regulation Act has given traffic authorities the powers to introduce both 20 mph zones and 20mph speed limits without obtaining the consent of the Secretary of State.

1.3 These make possible two different means of implementing 20 mph speed limits. Broadly, these are:

- Use of speed limits, indicated by terminal and repeater signs alone;
- A zonal approach using terminal signs together with suitable traffic calming measures to provide a self-enforcing element, including 20mph roundels.

1.4 20 mph speed limits without self-enforcing features have the attraction of being relatively inexpensive to implement.

#### 2 WHERE 20MPH SPEED LIMITS CAN BE IMPLEMENTED

2.1 Research into 20 mph speed limits carried out by TRL (Mackie, 1998) showed that, where speed limits alone were introduced, reductions of only about 2 mph in 'before' speeds were achieved. 20 mph speed limits are, therefore, only suitable in areas where vehicle speeds are already low, typically **where mean vehicle speeds are 24 mph or below**, or where additional traffic calming measures are planned as part of the strategy.

2.2 20 mph speed limits are unlikely to be complied with on roads where vehicle speeds are substantially higher than this and, unless such limits are accompanied by the introduction of traffic calming measures, police forces may find it difficult to routinely enforce the 20 mph limit. The council will therefore need to consult the local police force when considering possible 20 mph limits and thereafter as part of the formal consultation process

2.3 Consequently successful 20 mph speed limits should be generally selfenforcing and generally should not be implemented on roads with a strategic function or on main traffic routes. 2.4 Traffic Advisory Leaflet 09/99 (*20 mph Speed Limits and Zones*) (DETR 1999a) gives advice on how and where to implement 20 mph speed limits.

http://assets.dft.gov.uk/publications/adobepdf-165240-244921-244924/TAL\_9-991.pdf

#### 3. MONITORING

3. 1The success of any 20 mph limit will depend on the local authority being able to demonstrate that the measures introduced have shown a significant benefit. In the longer term this will generally be related to the reduction or the prevention of accidents. In the shorter term a good indication of whether a limit has been successful is the reduction in vehicle speeds to 20 mph or below. An appropriate method of measurement for speeds in 20 mph speed limits is to monitor the mean and 85th percentile speeds at the mid-point of a road.

3.2 The measurements should be taken in dry weather conditions at the position on a road where speeds are expected to be highest. Not every road would need to be monitored and specific locations chosen could represent up to five other roads of similar characteristics and measures. Speed measurements need to be taken at times when traffic is flowing freely. A sample size of 100 vehicles would normally be appropriate, but where traffic flows are low then measurement of light vehicles over a two hour period would be acceptable. If the results showed that the overall mean speeds at and between measures exceed 20 mph, then further speed controlling measures such as 20pm speed roundels would need to be installed.

3.3 Monitoring can increase the overall cost of schemes. However, if it is not done demonstrating worthwhile benefits might prove difficult.

#### 4. CONSULTATION

4.1 The value of adequate consultation being undertaken cannot be overemphasised. Without such consultation, schemes are likely to be subject to considerable opposition, both during and after implementation.

4.2 **The police need to be consulted** about a scheme. If sufficient measures to reduce and control speeds are not installed, then the limits will not be self-enforcing and the police could be faced with calls upon their time to enforce the 20 mph speed limit.

4.3 Residents within the limit would need to be consulted together with consultation with the fire and ambulance services and any bus operators will be necessary.

#### 5. CASE STUDY: Portsmouth

Portsmouth City Council (PCC) is the first local authority in England to implement an extensive area-wide 20 mph Speed Limit scheme.

The implementation of the 20 mph Speed Limit scheme was carried out using a combination of post-mounted terminal and repeater signs. 20 mph speed

limit roundel road markings were also provided at street entry points on the carriageway adjacent to the terminal post-mounted signs. In some cases of limited visibility, they were also provided adjacent to the repeater signs.

For ease of installation the city was divided into six sectors: Central East, Central West, South East, South West, North East and North West. This amounted to 94% of road length (410 km of the 438 km of road length) in PCC.

On most of the roads where the speed limit signs and road markings were installed, the average speeds before installation were less than or equal to 24 mph. The relatively low speeds before the scheme implementation were because of narrow carriageways and on-street parking, which further reduces effective width of the carriageways. 20 mph signs were also provided on roads with average speeds greater than 24 mph in order to avoid inconsistencies in the signed speed limits in Portsmouth. One of the aims of the scheme was to be self-enforcing (avoid the need of extra Police enforcement) and partly to support the low driving speeds, and encourage less aggressive driving behaviour.

Overall there was an increase in the number of sites that demonstrated speeds of 20 mph or less after the implementation of the scheme. Many sites already had low average speeds of 20 mph or less before the scheme was implemented. At the sites monitored with higher average speeds before the scheme was introduced, there were significant reductions in average speeds. For example for the group of sites monitored with average speeds of 24 mph or more before the scheme was introduced, the average speed reduction was 6.3 mph. The average reduction in mean speeds on all roads was 1.3 mph.

There is insufficient data to comment about the effects of the scheme on traffic routes and volumes. The expectation is that because most roads had fairly slow average speeds before the scheme was implemented, that the changes are likely to have been modest.

Comparing the 3 years before the scheme was implemented and the 2 years afterwards, the number of recorded road casualties has fallen by 22% from 183 per year to 142 per year. During that period casualty numbers fell nationally – by about 14% in comparable areas.

There are no large apparent disparities between the casualty changes for different groups of road users (for example pedestrians compared to motorists) or between crashes with different causes. The number of deaths and serious injuries rose from 19 to 20 per year. Because the total numbers of deaths and serious injuries and of casualties by road user type and cause are relatively low, few inferences about the scheme's impacts should be drawn from these figures.

Qualitative surveys indicate that the scheme was generally supported by residents, although most of the respondents would like to see more enforcement of the 20 mph speed limits. The survey suggests that the introduction of the scheme has made little difference to the majority of respondents in the amount they travelled by their chosen mode. Levels of car travel stayed similar, whilst the level of pedestrian travel, pedal cyclist travel and public transport usage had increased for a small number of respondents.

In conclusion, early figures suggest that the implementation of the 20 mph Speed Limit scheme has been associated with reductions in road casualty numbers. The scheme has reduced average speeds and been well-supported during its first two years of operation.

#### 6 PROPOSED NEXT STEPS

6.1 Implement the first 20mph speed limit pilot in Southdown, which is expected to be implemented in March 2012.

6.2 Identify the strategic and main traffic routes which will be excluded from 20mph speed limits.

6.3 Identify priority areas for implementation, focusing on the number of road accident casualties in each area.

6.4 Develop a 3 year delivery programme for cabinet approval in March 2012.

#### Bath & North East Somerset Council

#### MEETING: PLANNING, TRANSPORT AND ENVIRONMENT POLICY DEVELOPMENT & SCRUTINY PANEL

MEETING **17<sup>th</sup> January 2012** 

DATE:

#### TITLE: WORKPLAN FOR 2011/12

WARD: All

#### AN OPEN PUBLIC ITEM

#### List of attachments to this report:

Appendix 1 – Panel Workplan

#### 1 THE ISSUE

- 1.1 This report presents the latest workplan for the Panel (Appendix 1).
- 1.2 The Panel is required to set out its thoughts/plans for their future workload, in order to feed into cross-Panel discussions between Chairs and Vice-chairs to ensure there is no duplication, and to share resources appropriately where required.

#### 2 RECOMMENDATION

- 2.1 The Panel is recommended to
  - (a) consider the range of items that could be part of their Workplan for 2011/12 and into 2012/13

#### **3 FINANCIAL IMPLICATIONS**

3.1 All workplan items, including issues identified for in-depth reviews and investigations, will be managed within the budget and resources available to the Panel (including the designated Policy Development and Scrutiny Team and Panel budgets, as well as resources provided by Cabinet Members/Directorates).

#### 4 THE REPORT

- 4.1 The purpose of the workplan is to ensure that the Panel's work is properly focused on its agreed key areas, within the Panel's remit. It enables planning over the short-to-medium term (ie: 12 – 24 months) so there is appropriate and timely involvement of the Panel in:
  - a) Holding the executive (Cabinet) to account
  - b) Policy review
  - c) Policy development
  - d) External scrutiny.
- 4.2 The workplan helps the Panel
  - a) prioritise the wide range of possible work activities they could engage in
  - b) retain flexibility to respond to changing circumstances, and issues arising,
  - c) ensure that Councillors and officers can plan for and access appropriate resources needed to carry out the work
  - d) engage the public and interested organisations, helping them to find out about the Panel's activities, and encouraging their suggestions and involvement.
- 4.3 The Panel should take into account all suggestions for work plan items in its discussions, and assess these for inclusion into the workplan. Councillors may find it helpful to consider the following criteria to identify items for inclusion in the workplan, or for ruling out items, during their deliberations:-
  - (1) public interest/involvement
  - (2) time (deadlines and available Panel meeting time)
  - (3) resources (Councillor, officer and financial)
  - (4) regular items/"must do" requirements (eg: statutory, budget scrutiny, etc)?
  - (5) connection to corporate priorities, or vision or values
  - (6) has the work already been done/is underway elsewhere?
  - (7) does it need to be considered at a formal Panel meeting, or by a different approach?

The key question for the Panel to ask itself is - can we "add value", or make a difference through our involvement?

- 4.4 There are a wide range of people and sources of potential work plan items that Panel members can use. The Panel can also use several different ways of working to deal with the items on the workplan. Some issues may be sufficiently substantial to require a more in-depth form of investigation.
- 4.5 Suggestions for more in-depth types of investigations, such as a project/review or a scrutiny inquiry day, may benefit from being presented to the Panel in more detail.
- 4.6 When considering the workplan on a meeting-by-meeting level, Councillors should also bear in mind the management of the meetings the issues to be addressed will partially determine the timetabling and format of the meetings, and whether, for example, any contributors or additional information is required.

#### 5 RISK MANAGEMENT

5.1 A risk assessment related to the issue and recommendations has been undertaken, in compliance with the Council's decision making risk management guidance.

#### **6 EQUALITIES**

6.1 Equalities will be considered during the selection of items for the workplan, and in particular, when discussing individual agenda items at future meetings.

#### 7 CONSULTATION

7.1 The Workplan is reviewed and updated regularly in public at each Panel meeting. Any Councillor, or other local organisation or resident, can suggest items for the Panel to consider via the Chair (both during Panel meeting debates, or outside of Panel meetings).

#### 8 ADVICE SOUGHT

8.1 The Council's Monitoring Officer (Divisional Director – Legal and Democratic Services) and Section 151 Officer (Divisional Director - Finance) have had the opportunity to input to this report and have cleared it for publication.

Contact person	Michaela Gay, Democratic Services Officer. Tel 01225 394411
Background papers	None

# Please contact the report author if you need to access this report in an alternative format

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Meeting Date	Agenda Item	Director	Report Author	Format of Item	Requested By	Notes
26 <sup>th</sup> July 2011	Bath Transport Package	GC	Peter Dawson	Report		
	Green Spaces Strategy Update	GC	Graham Evans	Report		
	Community Infrastructure Levy / Section 106	GC	Simon de Beer	Report		
	Food Waste Recycling Collections Update	GC	Carol Maclellan	Briefing		
	Cabinet Member Response to Commercial Waste Collection Single Inquiry Day	GC	Lauren Rushen	Report		
	Sustainable Growth Agenda (inc Housing)	JB	John Betty	Report		
	Cabinet Member Update			Verbal		
13 <sup>th</sup> Sept 2011						
	Bath Parking Strategy	GC	Adrian Clarke	Report	Panel on 26/7/11	
	Integrated Transport Authority	GC	Peter Dawson	Presentation		
	Subsidised Bus Services	GC	Andy Strong	Briefing		
	Draft Core Strategy	GC	David Trigwell / Simon de Beer	Report	Panel on 26/7/11	
	Emerging Provision Strategy for Public Toilets	GC	Matthew Smith / Kate Hobson	Report		
	Cabinet Member Update					

## Planning, Transport and Environment Policy Development & Scrutiny Panel Workplan

Meeting Date	Agenda Item	Director	Report Author	Format of Item	Requested By	Notes
8 <sup>th</sup> Nov 2011						
	Cabinet Member Update					
	Community Infrastructure Levy / Section 106 Update	GC	Simon de Beer	Verbal	Panel on 26/7/11	
	Gypsies & Travellers Plan: Issue & Options Consultation & "Call for Sites"	GC	Simon de Beer	Report		
	Local Sustainable Transport Fund	GC	Adrian Clarke	Presentation		
6 <sup>th</sup> Dec 2011						
	Article 4 Direction (Student Housing – HMO)	GC	Simon de Beer	Report		
	Medium Term Service and Resource Plans	GC	Glen Chipp	Report		
17 <sup>th</sup> Jan 2012						
	Cabinet Member Update					
	Planning & Transport Development – Service Action Plan	GC	David Trigwell	Report		
	Environmental Services – Service Action Plan	GC	Matthew Smith	Report		
	Introducing 20mph Speed Limits	GC	Adrian Clarke	Report	Panel on 26/7/11	
	Climate Change Strategy	AP	Jane Wildblood	Presentation	Panel on 26/7/11	
46						
13 <sup>th</sup> March 2012						
	Cabinet Member Update					

Meeting Date	Agenda Item	Director	Report Author	Format of Item	Requested By	Notes
	Waste Strategy Review and Action Plan	GC	Carol Maclellan	Report		
	Community Infrastructure Levy / Section 106 Update	GC	Simon de Beer	Report		
	Neighbourhood Planning Protocol: Options for consultation	GC	Simon de Beer	Report		
	Bath Parking Strategy	GC	Adrian Clarke	Report	Panel on 13/9/11	
	London Road Congestion					28/9/11 Agenda Plg
Future items						
	Travel Smart Cards	GC				
	Independent Transport Commission					
	Placemaking Delivery DPD	GC	Simon de Beer			
	Joint Local Transport Plan 3	GC				
	World Heritage Site – SPD Management Plan	GC	Simon de Beer			
	Commercial Waste Collection Single Inquiry Day - Update	GC	Carol Maclellan	Report	Panel on 26/7/11	

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